

From: [REDACTED]  
 To: [foi: CustomerServices; LLDC Reception](#)  
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 Subject: Freedom of Information Request - Fixed Estate charge  
 Date: 20 July 2023 13:34:06  
 Attachments: [image001.png](#)  
[image002.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)  
[FEC Review Report 2302-20.pdf](#)  
[LLDC Quarterly Report Q3 OCT-DEC22.PDF](#)

Dear LLDC

Having reviewed the 2021/22 Budget submission and Mayor of London's report, I have a number of concerns, can you please clarify these under the FOIA

1. Why is there conflicting information of the "fixed estate charge" between the budget submission and the Mayors review (attached) for the 2021 figures?

	<a href="#">OCT-DEC 2021 Budget review</a>	FEC Review Report 2302-20
Finance from FEC	£0	£2.8m

	Qtr to 30 Dec 21			Year to 31-Dec-21			Full Year 2021/22		
	Actual £000	Budget £000	Variance £000	Actual £000	Budget £000	Variance £000	Forecast £000	Budget £000	Variance £000
<b>CAPITAL INCOME</b>									
Development	(2,892)	(12,867)	9,975	(17,566)	(38,601)	21,035	(61,374)	(52,403)	(8,971)
East Bank	(78,039)	(30,024)	(48,015)	(85,923)	(90,072)	4,149	(125,218)	(165,630)	40,412
Park Operations and Venues - excl Trading	0	(166)	166	0	(409)	409	(1,953)	(578)	(1,375)
<b>Total Capital Income</b>	<b>(80,931)</b>	<b>(43,057)</b>	<b>(37,874)</b>	<b>(103,490)</b>	<b>(129,082)</b>	<b>25,592</b>	<b>(188,545)</b>	<b>(218,611)</b>	<b>30,066</b>

	2021/22		2025/26	
	Actual £m	Projected £m	Actual £m	Projected £m
<b>Income</b>				
GLA grant - Park	4.1	0.8		
Fixed Estate Charge	2.8	5.8		
Car parking income	0.9	-		
Recharges	0.4	-		
Events	0.4	0.2		
Park commercial (e.g. sponsorship)	-	2.0		
Other	0.1	0.1		
<b>Total Park income</b>	<b>8.7</b>	<b>8.9</b>		
GLA grant - Venues	4.3	0.5		
Income - Venues	-	0.8		
Rental properties	1.5	0.7		
<b>Total Venues income</b>	<b>5.8</b>	<b>2.0</b>		
<b>Total income</b>	<b>14.5</b>	<b>11.0</b>		

2. Please can you quantify the amount of dwellings contributing to the FEC (and of each use)

Use	Charge	Definition	Quantity of dwellings paying in Chobham Manor	Quantity of dwellings paying in other estates (please specify if other than East Wick)
Commercial	£1.89 per square foot	Industrial, office, retail and university		
Private housing (including private rental sector (PRS) units), state schools; civic, community and culture amenities	£1.26 per square foot	Housing sold on the open market for current market rates PRS units State schools Civic amenities Community and culture amenities Community or public service amenities that fall under D1 or D2 of the Town and Country Planning (Use Classes) Order 1987) – to		

Affordable housing	£0.63 per square foot	be confirmed with the Regeneration team Affordable housing is social rented, affordable rented and intermediate housing provided to eligible households whose needs are not met by the market – see <a href="#">National Planning Policy Framework</a> . (See details about onward apportionment below.)
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**3. The Mayors report states that indexing will be temporarily removed, Is this happening for the 2023/24 year ahead and future years and when will this be confirmed?**

**Indexation**

There is an option to discontinue indexation of the FEC, but this would lead to significant impact on funding and a reduction in the quality of the Park over time, giving rise to the concerns set out above. Even with the new contracts being procured, there will be increases in the costs to manage and maintain the Park and venues over time to reflect the prevailing economic position. Therefore, indexation needs to be maintained to ensure that the estate as a whole does not head into decline. When the Government adjusts how RPI is measured to instead use the Consumer Prices Index including housing costs (CPIH) in the future, expected in 2030, agreements already in place that that use RPI will follow Government advice for using CPIH. Historically, CPIH has generally been a lower figure than RPI.

Given the cost-of-living crisis and current exceptionally high levels of inflation, an argument could be made for a temporary cap on indexation of the FEC. Introducing a temporary cap could be difficult to implement, but possible through a side letter to headlease holders,

which would be within the legal parameters of the original delegation to LLDC to manage the FEC.

Such a cap would require additional funding to be identified in order that LLDC's budget would balance, which is a legal requirement.

Financial modelling work suggests that a cap of up to 3.5 per cent for up to two years could be brought forward with limited impact initially but would have a significant cumulative impact on Park funding models over time, as the charge would be at a permanently lower level, despite inflationary pressures impacting on the costs of maintaining the Park.

**4. Please confirm when this paragraph is going to be removed from future budgets**

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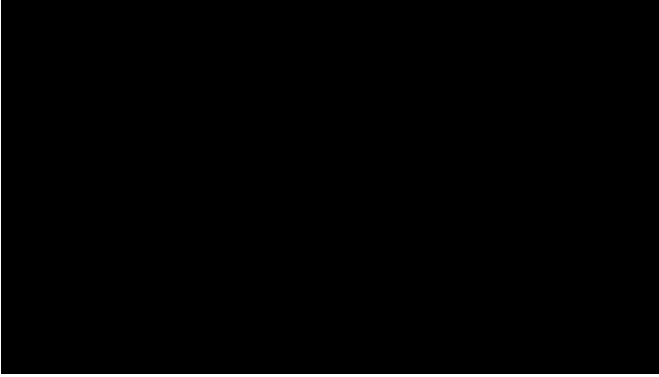
5.42. The key drivers of change in revenue income are:

- An increase in **Fixed** Estate Charge reflecting inflation uplifts.

**5. Why is the FEC not reducing while more residential, dwellings are being built and contributing to the park?**

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**MAYOR OF LONDON**

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# **Queen Elizabeth Olympic Park Fixed Estate Charge Review**

Submission to the Mayor

February 2023

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## Introduction

This review of the Fixed Estate Charge (FEC) levied at Queen Elizabeth Olympic Park (QEOP, the Park) was undertaken at the request of the Mayor of London. The Deputy Mayor of Planning, Regeneration and Skills, Jules Pipe, led the review, supported by GLA officers. The Mayor's request followed representations from the Chobham Manor Residents Association (CMRA) and subsequently, on their behalf, from ward councillors and the local MP, questioning the fairness of the charge.

The FEC is a fixed charge, dependent on the nature of the use of premises; it is index-linked and paid to the London Legacy Development Corporation (LLDC). It is used for the upkeep and maintenance of the Park and its venues; and applies to all types of occupier on the Park estate with a legal interest exceeding five years. The FEC contributes towards the management, maintenance and security of the parklands, footpaths, cycle ways, bridges and waterways that make up the Park. Unlike a service charge, it does not cover the full cost of the upkeep of the Park and is not allocated to specific costs.

This report's findings are drawn from a fact-finding exercise, including evidence from stakeholders; consideration of similar models through a benchmarking exercise; and other relevant information. The importance of ensuring the long-term financial sustainability of the Park was a major consideration of the review.

The report considers options for alternative funding models for QEOP; and alternatively improved benefits for residents who pay the FEC, including enhanced engagement between them, LLDC and their management agents.

## Executive summary

The legacy of the London 2012 Olympic and Paralympic Games is regarded as the most successful legacy of any Olympic and Paralympic Games. This has been driven by QEOP, which is established as a unique and immensely important public asset and a successful regeneration programme, transforming the area financially, economically and socially, with new homes, jobs, skills, education and culture, along with sport, at its heart. Maintaining a high-quality Park is important both for residents and to encourage and maintain inward investment in the area.

The FEC is a fixed, index-linked charge levied on residential and commercial occupiers of LLDC land established in 2016 by the then Mayor of London to contribute towards the management and maintenance of the Park, including parklands, footpaths, cycle ways, bridges and waterways, and venues that make up QEOP.

This review was undertaken at the request of the Mayor of London, in recognition of the fact that there are residents living in or around the Park who have questioned the fairness of the charge. This report sets out the findings from a review undertaken by the Deputy Mayor for Planning, Regeneration and Skills, Jules Pipe. These findings are drawn from a fact-finding exercise, including considering evidence from stakeholders, consideration of similar models and other relevant information. The importance of maintaining the long-term financial sustainability of the Park, to safeguard and continue the legacy for the benefit of residents and visitors alike, was also a major consideration of the review.

The FEC is one part of the funding for the Park. It provides a significant and increasingly important revenue stream for the long-term custodianship of QEOP; and for LLDC to be able to deliver and maintain the legacy for London and beyond. At present the Mayor of London provides the majority of the funding required to run the Park and venues, along with all the life-cycle/maintenance costs for the Park and venues.

It is LLDC's stated objective that as developments on the Park are completed, the requirement for grant funding from the Mayor of London (excluding the London Stadium) will be reduced and eventually eliminated in the long term. This will allow the Mayor of London to increasingly fund regeneration in other areas of London that require support.

Evidence was gathered from relevant stakeholder organisations, including: those who pay for or collect the FEC; the Growth Boroughs (the four London boroughs in which the Park is situated in or by: Hackney, Newham, Tower Hamlets and Waltham Forest); and local landowners. Several themes emerged from the responses and these are explored through the report. These are detailed below.



The first theme is recognition of the quality of the Park, and agreement that it should be maintained as a quality space in perpetuity. This was underlined by positive responses from Growth Borough residents to a visitor research survey; and by the views of Chobham Manor residents delivered through a post-occupancy evaluation.

Most stakeholders supported the FEC as a way of funding the maintenance of the Park and recognised that: the Park benefits local people more than others, including access to the venues which are subsidised by LLDC; and that the Park needs to be funded in the long term. Most stakeholders agreed that those who reap the most benefits from the quality of the Park (including high-quality green spaces; affordable, world-class venues; and impact on property values) should contribute to its maintenance. However, some of the responses stated that the financial burden on local residents was too great; and most did not agree that the FEC was charged at the right level, with most respondents and residents suggesting it was too high. The section in the report on benchmarking finds that the FEC charge is comparable to similar schemes, if at the high end of the range. The review does suggest that, through local authorities' funding from business rates or a council tax levy, options could be explored to reduce the burden on current FEC payers. However, a bespoke scheme local to the Park would require primary legislation, and agreement to a simple proportional contribution by the Growth Boroughs would be unachievable in the current financial climate of overstretched local authority budgets.

A key theme from the evidence was also the perceived unfairness of other residents close to the Park (for example, East Village and Glasshouse Gardens residents) not paying the FEC – although these residents pay other charges that contribute to maintaining other public areas of the Park. For example, Get Living London (which manages the East Village public realm) is responsible for maintaining and securing the wetlands area of QEOP, Victory Park and other public realm on its estate, which can be enjoyed by residents who pay the FEC, as well as the general public. FEC payers in Chobham Manor, and East Wick and Sweetwater pay a service charge, additional to the FEC, that contributes to the public realm within those estates.

The review has considered many suggested improvements to the FEC and its administration for both existing and future residents and business occupiers. After careful deliberation of all the evidence, the review concludes that the FEC should be retained as a key part of the funding for the Park. This is because, on balance, it represents a legitimate and pragmatic way for those who benefit most from the Park to make a fixed contribution to its continued maintenance.

This review has also found that some inherited anomalies are present from the start of the FEC scheme, which was not set up in the most equitable way. It would have been fairer, had decisions been made at the planning stage, to ensure that other residents and businesses of the Park – but outside the FEC boundary – be subject to the FEC. LLDC does not own the land for these developments, and therefore has no means of levying the charge against them, so these anomalies cannot be dealt with in retrospect. The review

makes suggestions to improve information and access for those residents who do pay the FEC.

Stakeholders were split on the question of whether the FEC should be indexed. Those in favour pointed to the real need to maintain the Park to current standards when costs rise due to inflation. Those who disagreed noted reasons of affordability and suggested that there was not enough transparency around costs to understand whether indexation was appropriate. Responses also suggested that other funding options should be explored to reduce the need for indexation. The conclusion of this review is that removing indexation of the FEC would have a significant impact on funding, and lead to a reduction in the quality of the Park over time; therefore, it is recommended that this is retained through the existing mechanisms. To address the current cost-of-living crisis, and in particular the rate of inflation, a temporary cap on indexation of the FEC has been suggested. However, such a cap would require additional alternative funding to be identified to balance LLDC's budget, which is a legal requirement. Having increasing costs and tethered FEC income would lead to a long-term imbalance in the budget.

Some residents felt that the communication of the workings of the FEC was not made clear during the sales process, particularly for phase 1 residents of Chobham Manor, after which documentation was amended. The existence of the FEC would have been raised with purchasers during the conveyancing process; and it is recommended that LLDC should continue to review and validate the information provided by developers to ensure that: the FEC obligation is explained clearly; this is a systematised part of the process; and it is understood by all residents in advance of signing leases. Better communication and more transparency to FEC payers about how FEC funds are used, and about future funding models, was also a theme from this review, and it is recommended that an annual report is produced by LLDC for FEC payers. It is also suggested that LLDC communicates to residents the legal position of the FEC (that it is not a ground rent) and future plans for managing the estate.

Other areas of improvements to the FEC scheme that have been suggested, and form the basis of recommendations, include: developing a package of benefits for residents who contribute to the funding of the Park through the FEC, bearing in mind the tax position of providing such benefits; and looking at providing greater accountability and opportunities to influence decision-making about the Park for FEC payers.

The review also looked at the FEC boundary and recommends that the boundary should not change, with one exception: Rick Roberts Way. Given the geographical position of the land – with the physical barrier that is Stratford High Street (see map at appendix 2) – the benefits of the Park cannot be said to be the same as those neighbourhoods that are within or adjacent to the Park boundary. It is therefore recommended that Rick Roberts Way is removed from the FEC boundary. As it is a fixed estate charge rather than a service charge, this change does not affect the contribution of FEC payers.

## London Legacy Development Corporation and Queen Elizabeth Olympic Park

LLDC is a custodian of the London 2012 Olympic and Paralympic Games regeneration legacy, including QEOP. LLDC is responsible for ensuring the long-term management and stewardship of the Park and the wider estate; and the long-term success of the place as an economic driver for London.

Over £13bn of public and private sector investment has been made in the Park and the wider area. This investment has created a place that is unique as both a legacy of the 2012 Olympic and Paralympic Games, and a successful regeneration programme, transforming the area financially, economically and socially, with new homes, jobs, skills, education and culture, along with sport, at its heart.

As part of the convergence agenda, investment in the Park and its surrounding areas has helped to reduce the unemployment rate for the four Growth Boroughs: in 2012 unemployment was 12.1 per cent against the London average of 9.5 per cent; by 2020 the figure had reduced to 5.3 per cent against the London average of 4.7 per cent.

Work is completing on East Bank, the new culture and education powerhouse at QEOP bringing world-class cultural and educational institutions to the Park. The £1.1bn investment will drive a £1.5bn return to the economy, including significant benefits to the local economy. LLDC currently manages and maintains the Park to a standard appropriate to the Park's world-class status following the London 2012 Olympic and Paralympic Games – said status being that of an international sporting, cultural and tourist destination, thereby securing its regeneration, development, and legacy.

## The Fixed Estate Charge

The FEC is a fixed, index-linked charge paid to LLDC to assist with the upkeep and maintenance of the Park, its assets and venues; it applies to all types of occupier on the QEOP estate. The FEC contributes towards the management of the parklands, footpaths, cycle ways, bridges and waterways that make up QEOP.

In April 2016, the then Mayor delegated to LLDC powers to maintain and ensure the upkeep of QEOP, and to collect the FEC to contribute to the funding of this obligation; and directed LLDC to use these delegated powers. Whilst LLDC already maintained QEOP, and levied and collected the FEC, this direction and delegation put it beyond doubt that LLDC is acting as a public authority in terms of its obligations to levy the FEC to maintain and ensure the upkeep of QEOP.

The Mayoral Decision (MD) MD1646, which was signed by the then Mayor on 29 April 2016, “delegates powers to maintain and upkeep QEOP to a standard appropriate to the Park’s status and so as to secure its regeneration and development, and to levy and collect the FEC from occupiers of the QEOP in furtherance of this.” This MD complements and supplements the general powers delegated to LLDC in 2012 (MD1066).

LLDC requires that all occupiers of the Park with a legal interest in excess of five years are liable to pay the FEC. On developments within the Park, the charge is levied on developers, who in turn must ensure that all purchasers of homes (freehold and leasehold), and business occupiers enter into a covenant to pay the FEC through their leases or freehold transfers (as applicable). Equally, the developers are obliged to collect the FEC on LLDC’s behalf under the terms of their development agreements. Vendors of homes, whether by freehold or leasehold, require a Certificate of Compliance from LLDC for onward transfer to ensure that, at the point of transfer, there are no breaches to the covenants specified in the agreements, including the payment of the FEC.

The FEC provides greater operational flexibility to LLDC and is more affordable for Park occupiers than the alternative: a variable service charge arrangement where all costs would need to be covered, as the FEC enables partial costs to be levied. As a fixed charge rather than a variable service charge, the FEC is not subject to the requirements of the Landlord and Tenant Act 1985 (Sections 18-22), which prescribes how service charges are to be implemented along with the relevant RICS Service Charge Codes.

One key principle of the FEC is that residential and commercial occupiers alone should not pay the full cost of managing the accessible Parklands, public realm and venues, and life cycle costs; but will instead be required to contribute, by way of the charge. This puts a requirement on LLDC to reduce costs and seek other forms of income. The fixed nature of

the FEC also has the advantage of protecting FEC payers from negative economic conditions (with the exception of inflation as the FEC is subject to indexation) – for example, rising energy costs or a surge in expenditure (e.g., reactive works) leading to an increase on Park and venue operational costs beyond the rate of inflation. Having the FEC rather than a service charge also means that VAT is not applied (added) to the sum levied on FEC payers. A ruling by HMRC in 2016 confirmed that the FEC is outside the scope of VAT.

The FEC provides a significant and increasingly important revenue stream for the long-term custodianship of QEOP and for LLDC to be able to deliver and maintain London’s legacy aspirations. A plan of the QEOP estate is attached at Appendix 1.

LLDC is only able to levy the FEC on land that it owns, so there are areas in close proximity to the Park, such as East Village, where the FEC is not levied.

The FEC income is ringfenced for the benefit of and investment in QEOP and its assets. The FEC is based on a fixed rate per square foot of the area occupied. The charge is subject to annual inflationary indexation. The 2022 charge (once indexed for inflation) is set out in the table below.

**Table 1 – Categories of uses that pay the 2022 Fixed Estate Charge**

Use	Charge	Definition
Commercial	£1.89 per square foot	Industrial, office, retail and university
Private housing (including private rental sector (PRS) units), state schools; civic, community and culture amenities	£1.26 per square foot	Housing sold on the open market for current market rates PRS units State schools Civic amenities Community and culture amenities Community or public service amenities that fall under D1 or D2 of the Town and Country Planning (Use Classes) Order 1987) – to be confirmed with the Regeneration team
Affordable housing	£0.63 per square foot	Affordable housing is social rented, affordable rented and intermediate housing provided to eligible households whose needs are not met by the market – see <a href="#">National Planning Policy Framework</a> . (See details about onward apportionment below.)

The FEC principles have been applied across LLDC's freeholders and long leasehold tenants. For residential properties, LLDC levies the developer, and the developer apportions costs.

The FEC Boundary and Park sit across the Growth Boroughs, who do not make a direct financial contribution to the Park but do receive council tax and business rate receipts from residents and businesses within the Park. These receipts have grown substantially with the development of the Park, and support the services provided by each borough to local residents, including those in new properties built as part of the area's regeneration.

### Affordable housing

The mechanics of the onward apportionment is not prescribed in development agreements by LLDC; which allows variances in the approach taken by the two current developers: Chobham Manor LLP, and East Wick Sweetwater Developments Ltd.

The overall charge is derived and invoiced by LLDC on the developers, and they then allocate between different tenures. Both developers charge the FEC to private homeowners and shared owners (at a reduced rate). Neither developer passes on the charge for the following affordable tenures: affordable rent; and intermediate rent (London living rent and London affordable rent). Chobham Manor LLP passes the charge on to its social rent tenants, but they plan to stop doing this from April 2023, whereas East Wick developers have not passed on the charge for phase 1 of their development. LLDC is seeking to ensure greater consistency for their future developments, where contracts can be revisited.

### 'Great estate' principle

LLDC seeks to manage its estate along similar principles to the 'great estates of London' (e.g., Grosvenor, Cadogan, Howard de Walden, Portman and Bedford Estates – to be found in Mayfair, Belgravia, Pimlico, Chelsea, Marylebone and Bloomsbury), that exercise control over long-term design and management, in emphasising the importance of a long-term vision to protect amenities and maintain a high-quality environment.

The Estate is currently managed by LLDC through the delivery of the estate and facilities management contract with Equans (formerly Engie), which provides estate and facilities management for the Park and venues, and horticulture services. The management of the Copper Box Arena (CBA) and London Aquatics Centre (LAC) has been contracted to Greenwich Leisure Limited (GLL) on a 10-year operational contract. LLDC has recently commenced a procurement process for the Park operational contracts, including for Estate and Facilities Management, the management of the LAC and CBA and has let the Park security contract through the appointment of G4S in 2022. The procurement exercises have been designed to ensure that the service levels are adequate, and the costs are competitive.

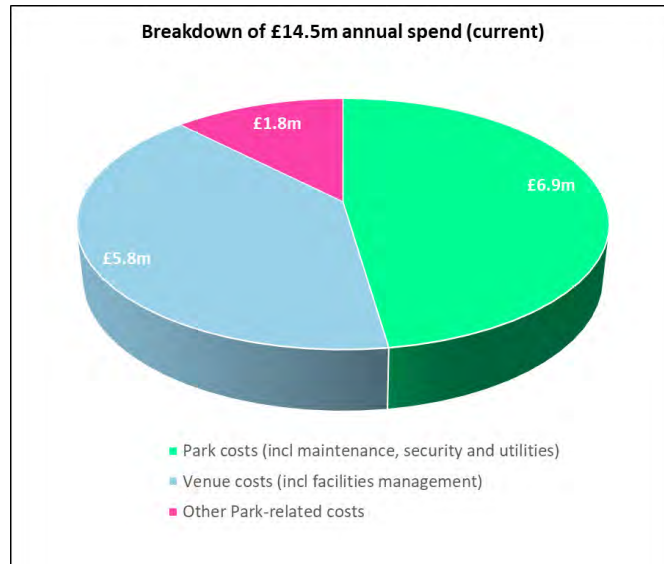
Prices in the LAC and the CBA are currently pegged in line with prices in the local boroughs. While this is a significant benefit to local users, who are best placed to take advantage of the inherent subsidy, it means that the challenge to achieve a sustainable financial model is made more difficult as – for example – the LAC, as a world-class Olympic-standard venue, is significantly different in scale and operational cost to a local borough swimming pool.

Some savings are expected to be made on venue costs following these procurements, and LLDC is also undertaking commercial work to reduce costs and increase income across the Park. Even so, it is likely that further funding will still be required to meet the venues’ costs.

The London Stadium pays the FEC but is not funded through the FEC in the same way as other LLDC venues.

**Operating and funding the Park**

Based on current service delivery, the costs of operating and maintaining the Park and venues<sup>1</sup> are set out in the following chart:



The table below provides further detail of the costs of operating and maintaining the Park and venues for 2021-22 and the projected spend for 2025-26 – the financial year after LLDC moves into its next phase, with town planning powers reverting to the Growth Borough and a reduced geographical boundary (see ‘the future of LLDC’ below). Note that actual figures for 2021-22 were impacted by the COVID-19 pandemic.

<b>Expenditure</b>	<b>2021/22</b>	<b>2025/26</b>
	<b>Actual</b>	<b>Projected</b>
	<b>£m</b>	<b>£m</b>
Estates and Facilities Management - Park (incl security)	5.4	5.6
Utilities - incl water, electricity, heating and cooling	1.6	1.7
LLDC staffing costs (apportioned)	0.9	1.0
Other - incl event delivery and technical professional advice	0.3	0.2
Park headquarters and depot operations	0.2	0.2
Park visitor experience	0.1	0.1
Car park operations	0.1	-
<b>Total Park<sup>1</sup> costs</b>	<b>8.7</b>	<b>8.9</b>
Estates and Facilities Management - Venues	2.8	0.2
Venue operational/management costs	2.1	1.2
LLDC staffing costs (apportioned)	0.6	0.7
Rental properties operational/management costs	0.3	-
<b>Total Venue costs</b>	<b>5.8</b>	<b>2.0</b>
<b>Total costs</b>	<b>14.5</b>	<b>11.0</b>

<sup>1</sup> This covers 'Park costs' and 'other Park-related costs' from the chart on the previous page

<sup>1</sup> Note that 'venues' includes attractions such as the ArcelorMittal Orbit and other outlets such as the Timber Lodge Café; but excludes 3 Mills Studios, as this is located away from the Park, and excludes the London Stadium.

These costs are funded through various sources illustrated in the following table (note that LLDC is not required to allocate sources of income to specific costs); the highest contribution at present is from the Mayor of London via a grant to LLDC. The contribution made by residents paying the FEC does not exceed the costs of maintaining the Park so residents are not contributing to the cost of subsidising the venues.

<b>Income</b>	<b>2021/22</b>	<b>2025/26</b>
	<b>Actual</b>	<b>Projected</b>
	<b>£m</b>	<b>£m</b>
GLA grant - Park	4.1	0.8
Fixed Estate Charge	2.8	5.8
Car parking income	0.9	-
Recharges	0.4	-
Events	0.4	0.2
Park commercial (e.g. sponsorship)	-	2.0
Other	0.1	0.1
<b>Total Park income</b>	<b>8.7</b>	<b>8.9</b>
GLA grant - Venues	4.3	0.5
Income - Venues	-	0.8
Rental properties	1.5	0.7
<b>Total Venues income</b>	<b>5.8</b>	<b>2.0</b>
<b>Total income</b>	<b>14.5</b>	<b>11.0</b>

The GLA grant is the balancing figure and not ringfenced to the Park.



The total FEC collected in the previous financial years from the date of Mayoral Decision 1646 in April 2016 to 2020-21 was c£9.6m.

The Mayor of London also funds the necessary capital ('lifecycle') investment required to maintain the quality of the Park and venues to their current high standard. In 2021-22, this was £1.8m and will total a further £10.7m by 2025-26; none of this capital investment is funded by the FEC.

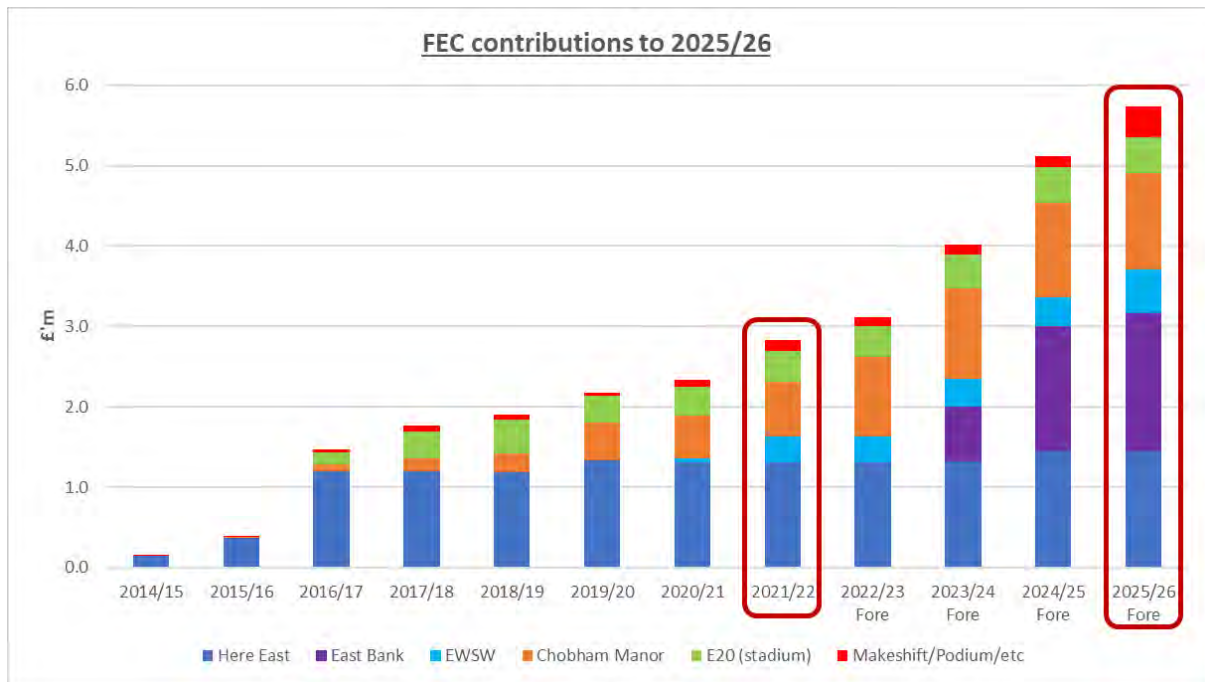
For the long-term financial sustainability of the Park, LLDC's objective is that, excluding the London Stadium, as developments on the Park are completed the requirement for grant funding from the Mayor of London (and therefore London's taxpayers) will be reduced. The aim is that they will be eventually eliminated. This will allow the Mayor of London to fund regeneration in other areas of London that more urgently require this support.

This is to be achieved through the FEC being paid by future residents living within the FEC boundary as more homes and commercial properties are built and occupied on LLDC land; increased income from commercial activities (e.g., sponsorship or additional events); and savings made on Park and venue costs including through the Park and venue contract re-procurements that are being undertaken at present.

The previous table above also shows how the costs of operating the Park and venues are projected to change by 2025-26 (see 'the future of LLDC' below). Note that this is for illustration only; the projected figures are highly dependent on savings and commercial improvements being delivered, as well as other factors such as the cost of inflation between now and then.

In the first instance, any savings made from the venues would be used to reduce the level of subsidy provided by the GLA rather than reducing the contribution from the FEC, allowing the GLA to invest in regeneration activities across a wider geography of need in other areas of London.

By 2025-26, with more occupiers on the Park, the FEC will fund circa 52 per cent (currently circa 22 per cent) of the total projected costs. Therefore, other income streams, such as those secured through commercial arrangements, will continue to be important for the long-term financial sustainability of the Park and venues. The chart below sets out a projection of FEC contributions to 2025-26 and how these are broken down by category of FEC payer.



Along with the other funding streams, the FEC is designed to safeguard the ‘great estate’ principles of maintaining a quality estate in perpetuity, ensuring that residents and property values continue to benefit from being located next to a quality open space with excellent sporting and cultural amenities. This should help ensure that the long-term maintenance of the Park is not dependent on discretionary funding from the Mayor of London in future.

Homes on, and local to, QEOP attract a premium price because of the quality of the environment created by the Park. There continues to be very strong demand for them, with price rates rising among the fastest in London. However, there are conflicting views on this from stakeholder organisations, set out in section 5, and more evidence on the strength of house prices is set out later in this report.

The FEC is a fixed charge, rising only to allow for inflation. Although in the long term the completion of LLDC’s housing programme will increase the income generated by the FEC, this will still not cover all the costs of maintaining the Park and venues, and the contribution made by residents paying the Fixed Estate Charge is not expected to exceed the costs of managing and maintaining the Park. There is therefore no intention on the part of LLDC to reduce the FEC charge for residents at the point of full occupation. This is different to a service charge that would load all the costs on the early occupiers, who would then see them reduce over time, as more properties came into the charging regime.

### Information about the FEC

The requirement to pay the FEC to contribute to the maintenance of QEOP (in addition to council tax) is made clear to residents and occupiers by the sales offices of developments and forms part of the reservation pack to ensure prospective residents understand the charge.

LLDC's [website](#) sets out details of the FEC, including an FAQ page.

Each development platform is separately managed – with, for example, Chobham Manor being managed by London & Quadrant (L&Q). The obligation to pay the FEC as an occupier-owner is made clear by the Taylor Wimpey Sales Office at Chobham Manor and forms part of the reservation pack to ensure prospective residents understand the charge (a copy of the Sales Sheet is attached as Appendix 3). This narrative may be missing on properties that are subsequently sold on; albeit the obligation is clearly contained within the leases and transfers granted upon sale and will be highlighted during the conveyancing period prior to completing the purchase.

The communication of the FEC both at the point of sale through the marketing suite, and throughout the management, has been criticised by some residents. The information shared by early residents in Chobham Manor appears to include a factual error in relation to how RPI will be applied. Those residents have also asserted that they were told that there would be future benefits from paying the FEC.

In summary, the developers are required to advise potential residents of the FEC obligation at the point of sale, information is provided in reservation packs, and it is contained within the leases.

### Addressing whether the FEC is a ground rent

Residents have written to the Mayor's Office and LLDC questioning whether the FEC is a ground rent (a term given to a rent payable under a lease, usually annually, for which the landlord does not have to provide any service in return). The ability of landlords to charge ground rents has been restricted by the coming into force of the Leasehold Reform (Ground Rent) Act 2022.

LLDC has received legal advice confirming the FEC is not a ground rent and is an 'estate charge' – a payment towards the costs of maintaining an estate.

Estate charges are not subject to any of the reforms in respect of ground rents. Indeed, the Government accepted, in their consultations on the proposed reforms of leasehold, the legal basis for such [charges](#) which have existed for many years.

To ensure that there is no ambiguity in the future, one of the recommendations of this report is that LLDC writes an open letter to all residents clarifying that the FEC is not a ground rent, and setting out the legal basis for this.

### Engagement with residents

LLDC communicates and engages with local residents regularly and consistently, including through publications; community engagement (for example Your Neighbourhood Talks and free community events); and engagement with residents' associations. LLDC also engages with resident representatives in the Park through the **QEOP Residents' Forum**, which meets quarterly and is chaired by LLDC.

The CMRA is also a member of the **Park Panel**, which assists LLDC and its delivery partners to deliver its vision, mission, strategic objectives, and associated activities.

### The future of LLDC

LLDC was established as the first ever Mayoral Development Corporation (MDC) in 2012, to take forward commitments made in the original London 2012 bid in relation to the physical and socio-economic regeneration of Stratford and the surrounding area. There remains significant work to do to fulfil the commitments made in the original London 2012 bid with respect to the regeneration of east London. However, it is anticipated that by 2025 all development projects on LLDC land will be in contract for delivery over the next 10 years. The Mayor of London has directed that Town Planning Powers will revert to the Growth Boroughs in December 2024 and the MDC will remain to: deliver development; oversee the long-term management of the estate; realise the ongoing delivery of legacy, social and economic aims; and coordinate future inward investment and strategic planning for the area. The governance of the MDC will be revised, but will continue to include relevant Growth Borough Mayors on its Board. The MDC will continue to be responsible for collecting the FEC, and managing the Park and venues. The boundary of the MDC will be reduced, subject to consultation which is scheduled to commence early 2023.

From 2025 the costs of the MDC will be lower and increased commercial income is anticipated as it strives for financial sustainability. A sustainable financial position is an ambition, but the Mayor of London will need to contribute to the Park for many years to come.

It is a recommendation of this report that LLDC should publish an open letter to residents reassuring them about the future plans for managing and maintaining the estate; and about the local oversight that will be included in the governance of LLDC.

## Evidence

This section provides evidence about the FEC from a fact-finding exercise with key stakeholders and further information from other relevant sources.

### Methodology

Twenty-six stakeholder organisations were asked to respond to a fact-finding questionnaire, and 20 responded; these organisations are listed below. The stakeholder organisations were selected because they are: organisations representing residents who pay the FEC; commercial, community, educational and cultural organisations who pay or will pay the FEC; housing developers on the Park who collect the FEC from residents; Growth Boroughs; and local landowners.

#### *Stakeholder organisations that responded:*

- London Borough of Hackney
- London Borough of Newham
- London Borough of Tower Hamlets
- London Borough of Waltham Forest
- CMRA
- Taylor Wimpey
- Taylor Wimpey London
- L&Q
- East Wick and Sweetwater Projects
- Sadler's Wells Trust
- University of the Arts London
- University College London
- V&A
- LLDC
- Lee Valley Regional Park Authority
- GLL
- Here East
- Westfield
- Barge East
- East Wick Residents representatives

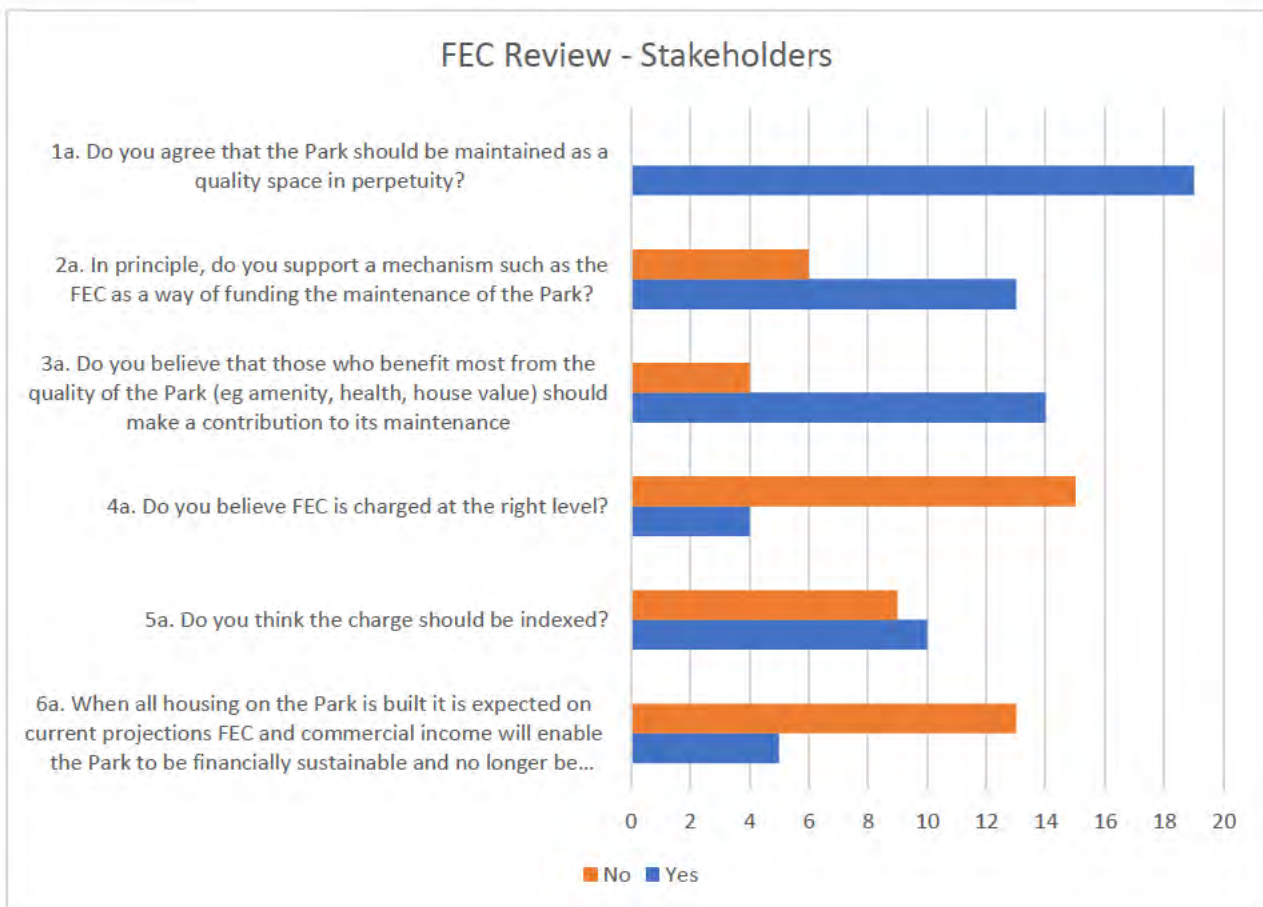
The following stakeholder organisations were asked but did not respond to the questionnaire:

- Bobby Moore Academy
- Balfour Beatty
- Balfour Beatty Investments
- Lendlease
- Mossbourne Riverside Academy
- Get Living London\*

\*Get Living London submitted a letter in response to the fact-finding exercise, but this did not answer the questions set out in the fact-finding questionnaire and they did not complete a questionnaire.

A further 22 responses were received from private individuals living at Chobham Manor. Although the questionnaire was directed through the CMRA, their responses are included in the section 'Views of residents,' below and Appendix 2.

**Analysis**



### Summary of comments from stakeholders

#### *Q1. Do you agree that the Park should be maintained as a quality space in perpetuity?*

All stakeholders (including LLDC and the Growth Boroughs) agreed that the Park should be maintained as a quality space in perpetuity. There was a recognition of the quality of the Park; and its importance to local people, with benefits for health, fitness and wellbeing, and its status as a resource for people living in deprived areas. Responses also mentioned the success of the Olympic legacy and ensuring that the Park remains a free amenity for all.

LLDC noted the importance of the Park as a public asset; and LLDC's role in ensuring the long-term management and stewardship of the estate, and the long-term success of the place as an economic driver for London. It also noted its role of managing and maintaining the Park to a standard appropriate to the Park's world-class status as the venue, and a legacy asset, of the London 2012 Olympic and Paralympic Games; and as an international sporting, cultural and tourist destination. Reducing the quality of the place would have a significant detrimental impact on the continued investment in the Park and the wider area, and the benefits that would bring.

Businesses recognised the positive impact a well-maintained and secure Park had on footfall. Negative responses in the comments from stakeholders focused on the FEC funding mechanism, covered below.

Comments from the Growth Boroughs aligned with these views and noted the pre-2012 Supplementary Planning Document that recognised the development as "one of the best places to live and work in London". They also mentioned the role of the Park in helping to lever socio-economic benefits for local communities and the need to maintain the quality of the Park for new neighbourhoods.

#### *Q2. In principle, do you support a mechanism such as the FEC as a way of funding the maintenance of the Park?*

LLDC noted the importance of continuous maintenance of the Park to appropriate levels of quality and its importance for social cohesion and well-being. It suggested that the FEC is the most equitable means of ensuring that the greatest contribution to maintaining the quality of the Park is made by those who benefit most from it, can most easily access the subsidised venues (LAC and CBA where prices are maintained in line with local prices, below their market price) and benefit from the lowest crime levels in the wider area; and by homeowners and developers who will see the quality of the Park reflected in the valuation of their properties.

The majority of stakeholders supported, in principle, the proposition that a mechanism such as the FEC could serve as a way of funding the maintenance of the Park; but there

were six stakeholders who disagreed with this, and there were some nuances in the comments. Stakeholders recognised that the Park had more benefits for local people than for others, including access to the subsidised venues; and that the Park needed to be funded in the long term. However, some of the responses stated that the financial burden on local residents was too great, and noted that East Village residents do not pay the FEC, which was in their view unfair. Some responses suggested that funding generated from council tax and business rates could be used to fund the Park.

The Growth Boroughs agreed with the FEC in principle but suggested that other funding options be explored, noting that it would be fairer if other residents and institutions in the area, who are not subject to the FEC, could contribute.

*Q3. Do you believe that those who benefit most from the quality of the Park (e.g., amenity, health, house value) should make a contribution to its maintenance?*

The majority of stakeholders (76 per cent) agreed that **those who benefit most from the quality of the Park (e.g., amenity, health, house value) should make a contribution to its maintenance**; but there were four stakeholders who disagreed with this, and there were some nuances in the comments. There was general recognition that the Park benefits local people and businesses; and that it is fair that they make a contribution to its upkeep. Stakeholders commented on the importance of a well-maintained Park to security and prevention of crime. There were conflicting views on the impact on house prices, with at least one stakeholder's view that the FEC is a detrimental to house prices; but others noted that house prices locally are among the fastest-rising in London. Stakeholders suggested that other funding options should be considered and that local residents paying the FEC should receive benefits, for example free entry to attractions.

LLDC agreed with the statement and noted that homes on the Park and locally attract a premium price (they are among the fastest-rising house prices in London) because of the quality of the environment. LLDC also made the point that the benefits of having a quality park within walking distance are well documented by CABI Space and others: adding 20 per cent to property values, reducing stress, improving mental health, providing urban cooling and cleaner air. It noted the safety and security provided to residents due to the management of the Park and the risk of increased antisocial behaviour if investment was reduced.

Three of the four Growth Boroughs agreed with the principle but noted that others who are not from the local area, and local residents and institutions who are not part of the FEC, also benefit from the Park. Boroughs also noted that the cost-of-living crisis made it difficult for residents to afford the FEC. One borough did not agree with this principle, suggesting that the burden on residents was too high and that this should be borne by businesses on the Park.

*Q4. Do you believe the FEC is charged at the right level?*



LLDC agreed with this statement, noting that in 2016 an informal benchmarking exercise was undertaken with the King's Cross scheme; and that LLDC's estate charge and approach is broadly in line with that adopted at King's Cross, with LLDC's charges per square foot below those of King's Cross for private residential, affordable housing and commercial tenants – despite King's Cross not providing benefits such as close proximity to world-class sporting facilities at affordable price points.

The majority of stakeholders (77 per cent) did not agree with LLDC that the FEC is charged at the right level, with a majority suggesting that it is too high; four stakeholders responded that the FEC is charged at the right level. Stakeholders noted a high financial burden on institutions (particularly not-for-profit organisations) and residents, and suggested that it could discourage those considering moving to the Park. There were also comments about broadening the categories of FEC payers to other local occupiers; and reducing the FEC through removing the subsidy for the venues. Some of the comments did not recognise that Get Living London is responsible for maintaining and securing the wetlands areas of QEOP and Victory Park.

All four Growth Boroughs suggested that the level at which the FEC is charged is too high. It was also suggested that more information be provided relating to future LLDC budget projections, and how the FEC contributes to these.

*Q5. Do you think the charge should be indexed?*

Stakeholders were split on the question of whether the FEC should be indexed. Those in favour pointed to the real need to maintain the Park to current standards when costs rise due to inflation. Those who disagreed noted reasons of affordability, and suggested that there was not enough transparency around costs to understand whether indexation was appropriate. Responses also suggested that other funding options should be explored to reduce the need for indexation.

LLDC suggested that the charge should be indexed, noting that the cost of providing services on the Park increases over time with inflation. It noted that to prevent a net real-income deficit, which would lead to reduced budgets and a subsequent managed decline, along with the significant risks to public and private investment in the area, the charge needed to rise with the cost of inflation.

Three of the Growth Boroughs did not agree that the FEC should be indexed, noting the cost-of-living crisis and the need for greater transparency; and suggesting that other funding options should be explored. One borough noted that the Office for National Statistics has stopped using RPI as the principal measure of inflation. One borough supported indexation to a degree to allow for price inflation of goods and services that must be procured to maintain and operate the Park.

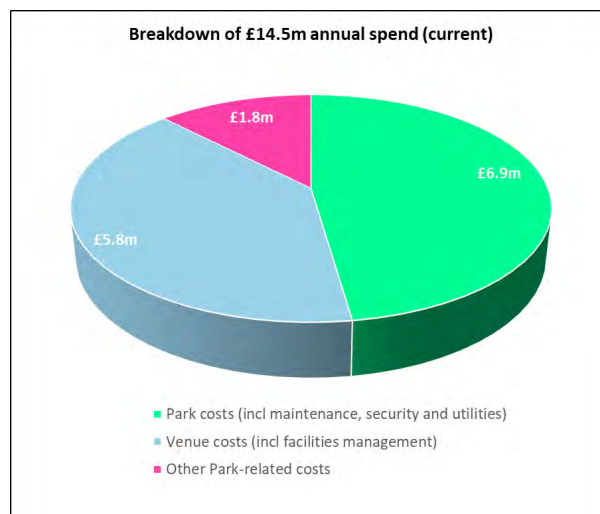
*Q6. When all the housing on the Park estate is built it is expected that, on current projections, the FEC and commercial income will enable the Park to be financially sustainable and no longer be dependent on discretionary subsidy funding from the Greater London Authority. Do you agree with this ambition?*

LLDC agreed with this statement and noted that moving to a higher proportion of discretionary funding would be destabilising for the MDC estate over the longer term. Funding would become more vulnerable to changing political aspirations and administrations; and would likely lead to more nervousness across the business elements of the Park as far as future-proofing quality is concerned. This could lead to reduced budgets and lower standards adversely impacting future investment. It also pointed to the work it is doing to reduce costs and increase revenues to reduce funding requirements from the Mayor of London.

The majority of stakeholders did not agree with this ambition and comments included suggestions that the Park should also be funded through alternative sources, such as events, council tax, central government funding and GLA subsidy. Stakeholders agreeing with the ambition noted the risks of potential funding cuts impacting on the quality of the Park if there is a high proportion of discretionary funding.

All four Growth Boroughs disagreed with this statement and suggested that ongoing subsidy from the GLA would be the fairest way to fund the Park. None of the boroughs suggested that a contribution might be made through council tax for local communities who use the Park, as is the case for some other parks in London, for example Putney Heath. This is explored in section 7 of the report.

*Q7. If the FEC is reduced or abolished and there is a resultant gap in the long-term funding of the Park, which of the areas identified in the chart should be reduced to achieve a financially sustainable position?*



Not all stakeholders identified areas that should be reduced; some noted that more detailed information would be required to give a view. The majority of stakeholders suggested that venue costs, including facilities management, should be reduced. Comments included the suggestion that venues should be self-sustaining; and questions were posed around the fairness of subsidising venues' operations for residents who do not use them, however this review has found that the contribution made by residents paying the Fixed Estate Charge will not exceed the costs of maintaining the Park so residents can be assured that they are not contributing to the cost of the venues. Some responses mentioned the contribution to the FEC made by the London Stadium (see section 3) and others seemed unaware that the Stadium is not funded from the FEC. Comments from stakeholders suggested that Park costs – including maintenance, security and utilities – could be reduced, and included the suggestion that there could be opportunities for economies of scale with the Growth Boroughs and Lee Valley Regional Park.

The four Growth Boroughs all suggested that venue costs should be reduced, suggesting that these could be self-financing and that more could be done to ensure benefits of the venues are enjoyed by local residents.

In response to question 7, LLDC highlighted the additional business rates and council tax generated in and around QEOP, which is close to £80m per annum collected by the local authorities. Furthermore, LLDC suggested that if a funding shortfall results from a reduction in the charge, the most obvious, accountable and targeted source would be a contribution from business rates and council tax from the local authorities that benefit from the Park being in their borough, but that do not make a direct contribution to the upkeep of the Park, including roads, lighting and other amenities that council taxpayers would usually fund.

*Q8. How could the current scheme be improved (e.g., access to influencing groups or improved information provision)?*

LLDC noted three areas where improvements could be looked at for those paying the FEC. These are: benefits; access; and representation and transparency. It notes the tax implications of providing direct discounts to FEC payers; this means that large-scale targeted benefits to FEC payers would not be possible, but there is scope for exploring other opportunities in this area.

Aside from comments relating to funding and income generation that are covered elsewhere, stakeholders responded to the question, "Could the current scheme be improved (e.g., access to influencing groups or improved information provision)?" These included:

- transparency: more information provided about costs and the services that FEC payments are funding

- engagement: residents to have an opportunity to be represented, and be able to influence decision-making
- benefits: enhancing benefits residents receive, including preferential discounts on the Park.

The Growth Boroughs made similar comments, including greater transparency and an annual breakdown of costs, a greater say for residents including consideration of the establishment of a community-led management organisation.

Potential options for improvement of the scheme are considered in sections 7 and 9.

Stakeholders were also asked if they wanted to **make any other points** (Q9). All major points are covered elsewhere in the report.

### Views of residents

The views of residents were sought through the CMRA and East Wick Residents; and were included in the stakeholder responses immediately above. As a result of a public meeting, a number of other residents were invited by the Mayor of Newham to put forward their views. Twenty-two residents did so, and a summary of their responses is set out in appendix 2.

The comments from residents were similar to those made by stakeholders, with an acknowledgement that the Park should be maintained as a quality space in perpetuity. A majority of residents did not think that those who benefitted most should make a distinct contribution such as the FEC. There was a high level of support for the Park to be funded through public funds rather than the FEC, but there was also support for the FEC by a minority of respondents, with some noting that they were aware of the FEC charge when purchasing their properties. Some residents stated that it was unfair that others living close to the Park did not pay the FEC. Should the FEC be reduced, the majority of residents favoured a reduction in contribution to venues to achieve it. Improvements to the scheme suggested by residents aligned with responses from stakeholders.

### Chobham Manor Post-Occupancy Evaluation

LLDC's pilot Post-Occupancy Evaluation study, undertaken with residents who moved into the first phase of Chobham Manor, found very high levels of satisfaction with the neighbourhood as a place to live and stay. One hundred responses were received from residents, representing 92 of the 259 homes in phase 1 of the development. The overall results of the study are positive:

- 87 per cent of those taking part were satisfied with the neighbourhood
- 82 per cent were positive about their block or street
- 79 per cent were positive about their homes, and in terms of the community and its management
- 82 per cent (+11 per cent neutral) of residents surveyed are proud of their home.

- 61 per cent (+28 per cent neutral) agree there is a sense of community amongst immediate neighbours
- 73 per cent (+22 per cent neutral) agree there is a sense of community in the neighbourhood
- 64 per cent (+23 per cent neutral) intend to stay in Chobham Manor for longer than five years
- 76 per cent (+22 per cent neutral) of households with children intend to stay for longer than five years

### Park visitor survey

Further evidence of the benefit that the Park brings to the local area can be found through regular visitor research surveys, split evenly as onsite and online surveys. The research conducted in April 2022 engaged with 543 residents from the four Growth Boroughs responded onsite, with over 90 per cent agreeing that: the Park is an asset for the whole community; the Park is an attractive place with high quality landscape and architecture; and the area is changing for the better.

### Visits and discussions

As part of this Review, a site visit with CMRA representatives was undertaken. The main points made by residents (some of which are not directly related to the FEC) are summarised below, and covered elsewhere in the report:

- The information residents were given when they reserved and purchased properties suggested possible benefits that did not transpire once they had moved into their properties. This seems to be particularly the case for earlier residents. There was also a suggestion that residents had been given verbal assurances that: maintenance and security would be provided in spaces within the development; there would be benefits for residents (i.e., free tickets/reduced prices); and the FEC level would decrease as more people started to pay it.
- The fairness of Chobham Manor residents paying the FEC, but East Village and others not doing so, was questioned, along with the differences in the level of East Village service charge compared with all the charges paid by Chobham Manor residents.
- Complaints were made about the service provided by L&Q, in particular about their management of spaces within the development. It was also suggested that L&Q had not done a good job in letting out homes.
- The FEC was discouraging residents from moving in, and businesses from taking on the commercial space. Concerns were also raised that increased costs from the FEC, energy rates, council tax, etc, will price out existing residents.
- Complaints were made about the impact of events including noise, litter and damage to pavements, etc, and about the standard of maintenance of other local green spaces that are not as highly maintained as QEOP.
- There were requests for greater transparency about how the funding is spent; and for consideration of ways that residents can influence decision-making (see below).

- Concerns were expressed that the level of the FEC will make it difficult for people to get mortgages on the properties, given the level of charges applied.
- Positive feeling was expressed about the East Bank development, but it was suggested that the visitors it will attract and economic benefits it will produce should help to fund the Park.
- Concerns were also mentioned about the District Heating Network and increased energy prices.

## Benchmarking with similar models

This section considers the QEOP FEC in relation to charges levied at similar estates through a benchmarking exercise.

Estate charges are common on strategic regeneration projects such as QEOP to pay for the cost of maintaining common areas, including roads, parks and squares. This avoids placing the financial burden for maintenance on local authorities and gives regeneration agencies more control over the activation of the public realm, security, materials and lighting to suit the different stages of development.

LLDC commissioned an independent report from SAY Property Consulting in 2022. The report contains commercially sensitive information relating to other schemes and is not for publication. This sets out the charges levied by some well-known large-scale, mixed-use schemes in London for the provision of estate services including the price; how the price is adjusted over time; and the services that are provided. Whilst there are no directly comparable schemes to the Park, the six schemes have been selected because they are large and include significant open public spaces in addition to the streets used to access the individual buildings.

For these schemes, the residential contributions (per square foot) range from an average of £0.40 to £1.29 plus VAT, which compares with LLDC's FEC (which is not liable for VAT) of £1.27 to private residential occupiers and £0.62 for the affordable tenures.

Residents of the Park also pay for the estate management of the public realm in their immediate vicinity. This means that LLDC's charge is at the higher end of the comparable models. However, unlike the other estates, LLDC maintains world-class venues with prices capped to local borough prices for the benefit primarily of local people; and there is more open space to manage than the other estates.

The report demonstrates that, whilst the services provided are broadly similar, there are many variations on how the charge is structured and managed over time. Greater transparency of LLDC expenditure on the Park and venues would help show at a high level where the funding comes from, what it is spent on, and the gap funding required. Producing an annual report should provide charge payers with greater assurance about the charge; and the efforts LLDC is making to reduce costs, drive up commercial income and deliver a sustainable budget (see consideration 4 set out in section 9).

## Funding models

As set out in the Benchmarking report, it is not unusual to fund estates, in particular regeneration programmes, through schemes similar to the FEC. Currently, FEC payers contribute circa 33 per cent towards the costs of the upkeep of the Park; this is forecast to grow to circa 65 per cent in 2025-26 with the remainder being funded by the GLA (and therefore business rates payers) and third parties (e.g., commercial partners). This is more equitable to residents than the examples shown in the Benchmarking report, where the payer of the estate charge picks up the whole cost and there is no taxpayer contribution. By comparison to others the FEC provides access to more extensive parklands and public realm, for a smaller proportion of the cost. LLDC has argued that this represents better value for money (with affordable housing tenants charged at a lower rate); it also offers close proximity to competitively priced (subsidised), excellent venues, and is not subject to VAT.

Given the importance of QEOP and its unique nature, there is understandably a widely held expectation that it will be maintained at a high standard in perpetuity for the benefit of local businesses, residents, London and the UK; this was reflected in the responses to the fact-finding exercise.

Experience shows that under-funding public space risks creating a need for significant investment in the long term – as seen in the challenges that the GLA has recently found at the Crystal Palace National Sports Centre, which has been under-funded for many decades, and consequently is in serious dis-repair and requires huge investment.

The funding model of a London-wide precept for Lee Valley Regional Park has caused difficulties, in terms of the perceived fairness for boroughs that are geographically very far away from the Lee Valley having to pay for its upkeep. It could also be argued that this funding model has led to green spaces that are not always as highly maintained as QEOP.

Benchmarking shows that the FEC is not outside the range of charges levied by other estate landowners; and is comparable to similar schemes, if at the high end of the range. QEOP is a unique park that brings clear benefits to those who pay the FEC. This was particularly evident during the pandemic. There was a view expressed in the fact-finding exercise that the FEC charge is too high, for residents in particular. Alternative funding models that could be introduced to reduce this burden are considered below. Current and projected FEC levels are set out in section 4.



### Funding through relevant local authorities

The four Growth Boroughs benefit from the growth in collection of business rates (which are projected to rise) and council tax from the Park, already approaching some £80m of revenues. Some of this will be offset by the rise in council costs resulting from the development surrounding the Park and associated growth in residents, but a portion of any remainder could be used to grant-fund LLDC or provide rebates. However, such income cannot be hypothecated to a specific locality; will be part of a council's General Fund; and will therefore always be in competition with general borough-wide expenditure demands. Such a model could be regarded as diverting funding from essential services, at a time when council budgets are under significant pressure. Where funding is provided in this way, its level is more likely to be subject to changes in political policy, local priorities and cuts, which could threaten the continuity of the quality of the Park.

Another option would be to investigate an additional charge to be levied on a geographical sub-set of council taxpayers in perpetuity. There is a precedent in the model for Wimbledon and Putney Heath. Those who live within three-quarters of a mile of the perimeter of Wimbledon Common, measured by the most direct route along roads or footpaths, or within the old Parish of Putney, are subject to an additional levy on top of any council tax. This levy is collected on behalf of the conservators by the appropriate local authority – Kingston upon Thames, Merton or Wandsworth – and it is the responsibility of the council concerned to decide whether to identify the levy separately on its council tax bills. Legal advice has confirmed that to allow a borough to have a geographic specific charge smaller than the borough as a whole i.e., just households within a short travelling distance of the Park, would require the Government to pass primary legislation.

The Growth Boroughs have indicated that they would not agree to this kind of arrangement; if there were to be an arrangement like this all of the Growth Boroughs would need to agree a binding mechanism to end the FEC. However, it would be a fair way of ensuring those who benefit from their proximity to the Park contribute to its upkeep and correct the anomalies created at the introduction of the FEC. Therefore, a recommendation to further explore this option is included in this report.

### The Mayor of London

The FEC level could be reduced in perpetuity through increased contributions from the Mayor of London. This would impact on the Mayor of London's budgets and would divert funding from helping those in other areas of greater need in the capital. Furthermore, there is a risk to the quality of the Park of potential funding cuts from the GLA in the future. The current subsidy provided by the Mayor of London for the Park protects FEC payers and the Growth Boroughs from the majority of the operational costs of the Park, recognising that total income from the FEC is relatively limited at this stage of the Park's development. However, given the need to invest in other regeneration projects in London, and the inequity of business rates income from all across London continuing to be focused on one location, this cannot continue when the new neighbourhoods in the Park are in place and the regeneration programme is complete.

### Funding through central Government

A request could be made to central Government for funding; but in the current economic and political climate it is unlikely that the Government would agree to this. In addition, it would come with even greater risk that it will be arbitrarily reduced in the future.

### Venues

There was also a view expressed that the contribution that the charge makes to subsidise the venues could be reduced and the saving passed on to FEC payers.

At present the prices to use the venues are tagged to prices in the Growth Boroughs. Given the high standard of the venues and the link to the Olympic and Paralympic Games, prices could be increased, but this risks pricing out local residents, particularly those with lower incomes. A price differential applied only for residents of the Growth Boroughs could be considered. Figures from membership and those taking lessons show local, Growth Borough usage of the venues of 74 per cent for the CBA and 79 per cent for the LAC (this does not include attendance at events), so a very significant increase would be required for non-Growth Borough residents to achieve a material difference in income. This option would also run contrary to a promise as part of the London 2012 Olympic and Paralympic Games legacy around pricing for community use of Olympic venues. It is hoped that the current re-procurement of venue operators will provide savings; and that these savings would be used to reduce the Park funding burden for the GLA. This would go some way to rebalancing the cost burden of the Park and venues from primarily being met by all Londoners. However, any savings made from the venues would first be used to reduce the level of subsidy provided by the GLA rather than reducing the contribution from the FEC. A reduction of the costs for residents paying the FEC could be achieved by **increasing the charge for commercial FEC payers**. This has been discounted as agreements have already been entered into with commercial users in the area, who already pay proportionately more per square foot than residential users.

A reduction of the FEC could also be made through a **reduced QEOP budget** beyond that already envisaged. This would lead to a reduction in the quality of the estate (and all stakeholders agreed that the Park should be maintained as a quality space in perpetuity); and would have a significant detrimental impact on the continued investment in the Park and the wider area, and the benefits that would bring, as well as house prices.

## Conclusions

QEOP is a unique national and global destination and a driver of investment and economic growth both in Stratford and spreading eastward across the northern corridor of the Thames. LLDC is the custodian of its role in the Olympic and Paralympic legacy, and seeks to ensure that investment continues and major institutions want to be a part of the Park, in turn ensuring its success for future generations.

Unlike other public parks, QEOP is funded by the GLA, and by occupiers of leasehold land on the Park – businesses, residents and community organisations – all of whom derive a benefit from business activity, house price value and local amenity.

It is clear that there are some inherited imperfections within the design of the FEC scheme and it was not set up in the most equitable way. For example, it would have been fairer had decisions been made at the planning stage to ensure that other residents and institutions near the Park (e.g., East Village and Glass House Gardens) be subject to the FEC. This distribution of the charging regime has come about, to a degree, by chance and by the nature of the original land sales and leases. LLDC does not own the land for these aforementioned developments, and therefore has no means of making a charge, so these anomalies cannot be dealt with in retrospect.

However, it is noted that Get Living London (which manages the East Village public realm) is responsible for maintaining and securing Victory Park, the wetlands area of QEOP, which can be enjoyed by residents who pay the FEC, as well as the general public. Furthermore, those immediately outside the Park may also access the facilities regularly and they do not pay the FEC either.

The charge is fixed in nature and there are significant challenges preventing it from being changed permanently, in particular the resources required to change each of over 1,000 individual agreements with FEC payers, which would require a costly and laborious exercise including mortgagor consent and legal fees for both sides

A recent analysis by Deloitte suggests a strong link between major regeneration schemes in London and growth of house prices, with homes in Stratford (108 per cent growth since 2013) growing much faster than the London average (87 per cent since 2008). Sales of new homes at LLDC's new neighbourhoods have been healthy, so the fears of some residents that the charges would lead to the properties not being mortgageable have not materialised; Taylor Wimpey has also confirmed that it is not aware of this as an issue.

In contrast, there is a widely held view that if, through lack of funding, the Park was not maintained or became associated with high levels of crime or antisocial behaviour, this would significantly reduce the demand for housing and adversely impact the investment in jobs, skills and housing. It would also impact on the Growth Boroughs which have a statutory duty to deal with antisocial behaviour.

Given the potential alternatives, and after considering other models and the evidence provided in this report and its appendices, it is recommended that the FEC is retained as the most realistic and practical method available of ensuring that the benefits to local businesses and residents of the QEOP are maintained, and allowing for future Mayoral investment across other parts of London. The legal basis for the FEC is sound, and the FEC is part of contracts and leases with Park occupiers.

Rick Roberts Way is currently owned by LLDC and procurement has commenced to appoint a developer for the site. Given the geographical position of the land – with the physical barrier that is Stratford High Street (see map at appendix 2) – the benefits of the Park and its venues cannot be said to be the same as those neighbourhoods that are within or adjacent to the Park boundary. Rick Roberts Way will therefore be excluded from the FEC boundary. The removal of Rick Roberts Way will not increase current and other future FEC payers' contributions, because the FEC is a fixed charge rather than a service charge; therefore, its level is not determined by the total number of FEC payers. The disposal of Rick Roberts Way by LLDC will entirely be through a freehold sale.

The FEC should be retained as part of the funding for the Park; but there are changes that should be considered to make improvements, particularly for residents currently paying the FEC and in light of the current economic climate. This includes exploring funding raised through the local authorities (as set out in 'Funding models,' above) and the suggested improvements considered below.

### Indexation

There is an option to discontinue indexation of the FEC, but this would lead to significant impact on funding and a reduction in the quality of the Park over time, giving rise to the concerns set out above. Even with the new contracts being procured, there will be increases in the costs to manage and maintain the Park and venues over time to reflect the prevailing economic position. Therefore, indexation needs to be maintained to ensure that the estate as a whole does not head into decline. When the Government adjusts how RPI is measured to instead use the Consumer Prices Index including housing costs (CPIH) in the future, expected in 2030, agreements already in place that that use RPI will follow Government advice for using CPIH. Historically, CPIH has generally been a lower figure than RPI.

Given the cost-of-living crisis and current exceptionally high levels of inflation, an argument could be made for a temporary cap on indexation of the FEC. Introducing a temporary cap could be difficult to implement, but possible through a side letter to headlease holders,

which would be within the legal parameters of the original delegation to LLDC to manage the FEC.

Such a cap would require additional funding to be identified in order that LLDC's budget would balance, which is a legal requirement.

Financial modelling work suggests that a cap of up to 3.5 per cent for up to two years could be brought forward with limited impact initially but would have a significant cumulative impact on Park funding models over time, as the charge would be at a permanently lower level, despite inflationary pressures impacting on the costs of maintaining the Park.

### Benefits

It is proposed that LLDC brings forward a package of benefits that can apply to FEC payers as soon as possible.

There are two strands of benefits (discounts and access) that could be developed into a benefits package for those paying the FEC:

1. Provide a benefit to residents through access to preferential discounts, for example, discounts at LLDC venues (noting these would be provided by the respective venue operators rather than LLDC directly).
2. An alternative approach, or one that could be adopted in parallel, would be to create a database of FEC-paying residents and allow them access to tickets for events on a pre-sale basis. This aligns with LLDC's strategy to develop a first-party database and increase direct engagement with Park users and other local people.

It is important to note that the potential tax implications of providing direct discounts to FEC payers means that large-scale targeted benefits to FEC payers are not possible. There is, however, scope for exploring more ad hoc opportunities in this area, including where a provider wants to make a direct offer to residents, and these should be explored.

### Transparency and accountability

Through the fact-finding exercise, it has been made clear that the nature of the FEC, what it pays for and whether it provides value for money has not been demonstrated fully to some residents. More transparency is required so that FEC payers can clearly see how the FEC is spent, what improvements are being made and how costs are being controlled. An annual publication should be made available to all FEC payers for this purpose.

The fact-finding exercise and the benchmarking report also demonstrate that more could be done to ensure greater transparency on the FEC, and how this relates to the costs of running the Park and venues, for both those who pay the FEC and the public. This could be achieved through an annual report.

LLDC must also take positive action to ensure that sales teams for each development have a clear understanding of the FEC and that verbal information is consistent with the documentation provided at the point of sale. LLDC should also communicate the legal position more specifically that the FEC is not a ground rent and the reasons for this to residents.

A clear and transparent process for future sites also needs to be developed to ensure clear messaging at all points throughout the sales process and into occupation.

The greater transparency should be broadly similar to (but cannot be subject to) the RICS Code of Conduct as set out in sections 4, and 6, whilst recognising that the FEC is not a service charge. Changes in transparency need to be balanced with the risk that the charge would become considered a service charge and would therefore be subject to VAT, resulting in a higher charge to residents. However, having greater transparency would go some way to alleviating the concerns that residents have about not knowing to what they are contributing.

There were some factual errors in documents provided to early residents of Chobham Manor; the FEC is not a ground rent and is designed to rise in line with inflation annually not every 10 years, as stated in the original documentation. However, when taking on a property, residents would have been informed of the existence of the FEC by conveyancing solicitors. These errors have been corrected in future documentation but clearly that was after the purchase by residents of Phase 1. The nature of the scheme and the approach needs to be made unequivocally clear to all residents at the point of sale, taking up of tenancy agreement.

LLDC should give FEC-paying residents a specific voice in the Park Panel and other public-facing fora, which should help provide charge payers an input to planned changes on the Park, as well as providing some reassurance to residents as LLDC moves into the next phase of the Olympic legacy project in 2025.

### Improving service to residents

The response to the fact-finding exercise provided by LLDC refers to complaints and concerns raised by a number of residents from earlier phases of Chobham Manor that are outside the scope of the FEC review, but which relate to the quality of service that they have received from L&Q (which manages the neighbourhood) and the District Heating Network provided by East London Energy (ELE). LLDC is working on behalf of the residents on a task-and-finish process with L&Q to resolve the concerns that have been raised about their services. LLDC is also pressing ELE on its customer service and communications with residents to try to make the charging process more transparent and comparable to other utility providers. It is recommended that LLDC continues to work to ensure that services to residents are improved, and lessons from Chobham Manor are learned for LLDC's future housing developments.

## Considerations for the Mayor of London

Whilst imperfect, the FEC currently remains the most realistic and practical charging model for raising contributions to the Park's upkeep from its immediate beneficiaries. As set out in section 8, it is recommended that the FEC is retained as part of the funding for QEOP in the future. Existing RPI indices should be retained as the measure for indexing the FEC until the new method (CPIH) is adopted. It is also recommended that Rick Roberts Way should be excluded from the FEC area for the reasons set out in section 8. No other changes to the FEC boundary are recommended.

Considerations for improvements are set out below.

1. Consideration should be given to seeking alternative funding for the Park and understanding its implications for future FEC charges. Given that local authorities are unlikely to be able to contribute from their existing revenue budgets, the GLA should explore with the boroughs the appetite for bespoke council tax charging arrangements and the likelihood of achieving the necessary change in primary legislation. These approaches should be structured to minimise the risk of potential funding cuts in the future.
2. Given the current cost-of-living crisis and the exceptionally high RPI, consideration could be given to a temporary cap on the rate of inflation applied to the FEC. Although possible, any such cap would require additional funding to be identified in order that LLDC's budget would balance in the short and long term. Given the ultimate source of such funding, this would need to be considered in the context of GLA budget-setting in future financial years. As the government has provided no certainty of GLA income beyond March 2024, there is no certainty that this is deliverable, as well as exposing the Park to risks from the decisions of a future Mayor.
3. LLDC should look at facilitating a package of benefits for residents who contribute to the funding of the Park and venues through the FEC, bearing in mind potential tax implication of providing such benefits. This needs to be developed within tax constraints and delivered by LLDC within existing budgets.
4. LLDC should provide greater transparency to FEC payers about how FEC funds are used and future funding models through an annual report, bearing in mind commercial sensitivities and the need to ensure that it does not inadvertently create a service-charge model. LLDC would need to manage the cost of doing this within existing budgets.

5. Greater accountability and an opportunity to influence decision-making about the Park should be given to FEC payers, potentially through LLDC's Park Panel or a "Friends Group." This would need to be managed within existing LLDC budgets.
6. LLDC should continue to review and validate the information provided by developers to ensure that the FEC obligation is explained clearly, and that this is a systematised part of the process to ensure that all details and consequences are understood and accepted by all potential residents in advance of signing leases. LLDC must also take positive action to ensure that sales teams for each development have a clear understanding of the FEC, and that verbal information is consistent with the documentation provided at the point of sale. Apart from staff time, this should not greatly impact LLDC's funding. Any costs associated with this would need to be managed within existing LLDC budgets.
7. LLDC should write an open letter to all residents confirming that the FEC is not a ground rent and setting out the legal basis for this.
8. LLDC should send an open letter to residents reassuring them about the future plans for managing and maintaining the estate and of the local oversight that will be included in the governance of LLDC.

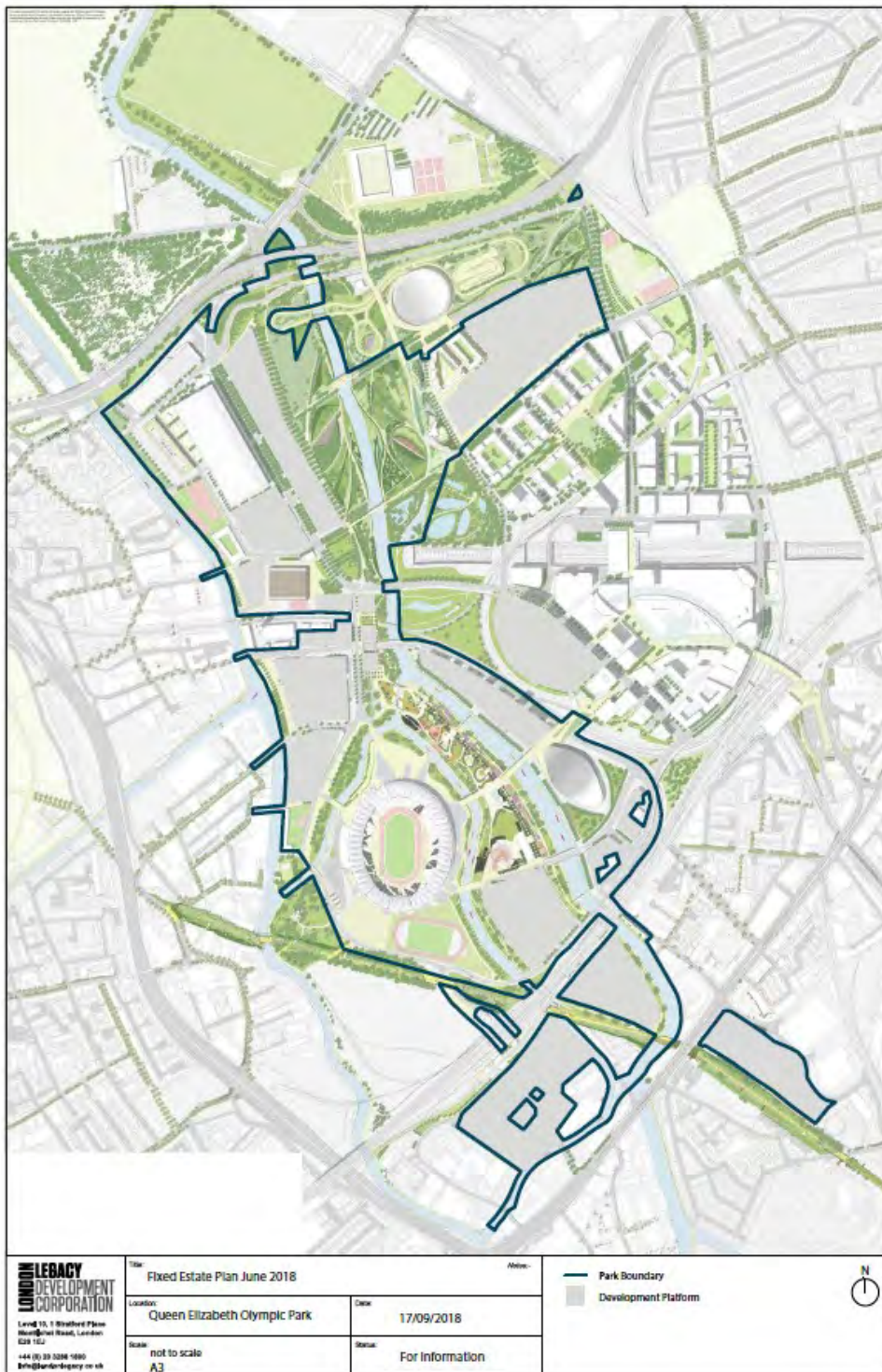
Although it is beyond the scope of this review, there is one further recommendation:

9. LLDC should continue to ensure that the service provided by L&Q for Chobham Manor is improved, with reference to the views of residents through this review. Lessons from Chobham Manor should be learned in the operations of future residential developments in the Park with relevant contractual provision and monitoring in place. Similarly, LLDC needs to ensure that ELE delivers the District Heating Network and makes improvements to the service it provides to residents.

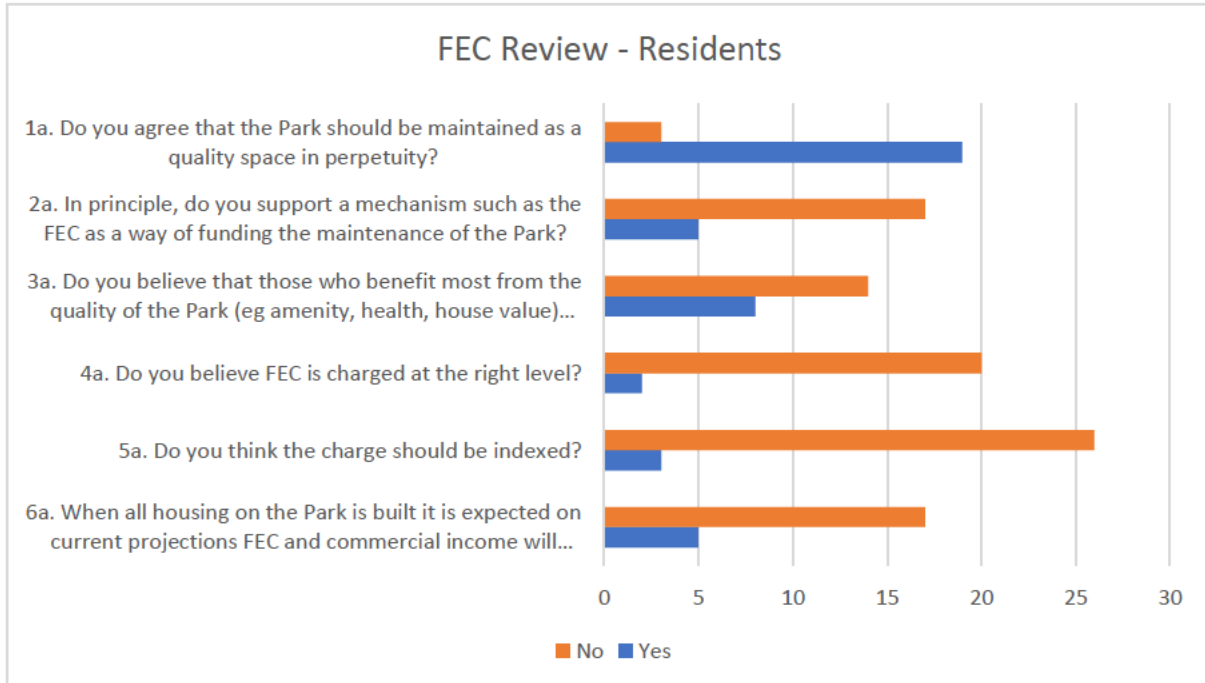


# Appendices

## Appendix 1 – Plan of the QEOP estate



Appendix 2 – Residents’ responses to fact-finding – summary



## Appendix 3 – Chobham Manor sales sheet

**CHOBHAM MANOR**

Queen Elizabeth Olympic Park,  
1 Hyett Terrace,  
Honour Lea Avenue,  
Stratford,  
London, E20 1HH  
020 3435 9269  
chobhammanor.co.uk

## QUEEN ELIZABETH OLYMPIC PARK FIXED ESTATE CHARGE

The Fixed Estate Charge is in place to contribute towards the cost of maintaining and operating Queen Elizabeth Olympic Park as one of London's 'Great Estates'. It is in place to ensure the parklands and estate is maintained to the highest standard for the enjoyment of all those living on, working in or visiting the Park. One of the benefits to owning a property within the Queen Elizabeth Olympic Park is that the area is managed as an entity; standards are set and laid out to the various parties in order to keep a cohesive appearance and conserve the area. The Fixed Estate Charge is not a variable Service Charge, it is not linked to the provision of specific services, but may contribute to the provision of things such as:

- Maintenance of communal areas of the Park
- Provision and maintenance of fire alarms and fire and other safety equipment services and apparatus in the communal estate areas
- Provision and maintenance of street furniture, directional signs, notices, seats and amenities in the communal estate areas of the Park
- Provision of pest control services for the communal estate areas of the Park
- Maintenance of hard and soft landscaping and other horticultural services within the communal estate areas of the Park
- Provision and operation of refuse and rubbish disposal (and removal of graffiti) from the communal estate areas of the Park

### How is the Fixed Estate Charge structured?

The Fixed Estate Charge is levied by London Legacy Development Corporation as landowner however the level of charge paid by each owner will differ according to the size of home or business they own. The apportionment of the Fixed Estate Charge is determined in consultation with the developer of the relevant part of the Park. This means each development on the Park will have its own apportionment system. The Fixed Estate Charge rates are set out in the legal paperwork linked to your property.

In order to understand the basis of your charge, please contact your managing agent or for further information, please visit <http://www.queenelizabetholympicpark.co.uk/the-park/homes-and-living/fixed-estate-charge>



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# CORPORATE PERFORMANCE

OCT-DEC 2021  
QUARTER 3

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# INTRODUCTION AND SUMMARY

This is a quarterly report of the London Legacy Development Corporation (LLDC) that provides an update on progress on strategic objectives and against corporate milestones and measures. It also sets out information about the Legacy Corporation's financial performance, including updates on achieving savings and efficiencies, and key financial risks.

The first sections provide a summary of progress in this reporting period and information about financial performance. The subsequent sections are now grouped by the Legacy Corporation's new strategic objectives as set out in the Queen Elizabeth Olympic Park Strategy to 2025 **here: Inclusive Growth; Community and Opportunity;** along with **Supporting Delivery**. Each section includes progress against milestones/measures, commentary on major projects and key risks.



## SUMMARY OF PROGRESS IN THE QUARTER OCTOBER TO DECEMBER 2021

**LLDC's major achievements during this period are set out below. Further details can be found in the body of the report:**

- The Park was awarded the prestigious Green Flag Award, for the eighth consecutive year.
- Continued to implement safety measures for LLDC employees and Park and venue users in line with COVID-19 guidance, supported by clear and consistent communications.
- LLDC exceeded its annual housing targets for the Government's annual Housing Delivery Test for 2021.
- Completion of Phase 1 construction at East Wick and Sweetwater, with all blocks handed over.
- Reserved Matters applications for East Wick and Sweetwater Phase 4 and 5 approved.
- Submission of the outline planning application for Pudding Mill Lane.
- Continued developer procurement for Stratford Waterfront and Bridgewater Triangle.
- Completion of Rick Roberts Way Urban Design Framework and agreement of Heads of Terms with LB Newham for land swap.
- Thirteen Phase 3 and 4 blocks at Chobham Manor completed and handed over.
- The V&A East building topping out ceremony held.
- Opening of the new pedestrian route at Hackney Wick Station.
- Completion of Visitor Research work, with 95% of people from the neighbouring Boroughs agreeing that the Park is an asset for the whole community and 91% agreeing that the Park is creating job opportunities for the local community.
- Re-opening of Timber Lodge under new operators, Change Please, a social enterprise which supports homeless people.
- Continued consultation with the market relating to the renewal of contracts for the operations on the Park.
- Consultation on safety of women and girls in the LLDC area completed.
- LLDC Annual Report and Accounts 2020/21 signed off and published.



## AIMS FOR NEXT PERIOD

- Continue to operate a safe and well-maintained Park in line with changing guidelines.
- The safe and successful operations of London Aquatics Centre, Copper Box Arena for community sport use and the ArcelorMittal Orbit for visitors in line with changing guidelines.
- Continue East Bank construction works and conclude procurement programme.
- Commence enabling works at Phase 2 of the East Wick and Sweetwater development.
- Complete Chobham Manor Phase 3 construction and progress Phase 4 construction for completion in early 2022/23.
- Continue developer procurement for Stratford Waterfront and Bridgewater Triangle, receive and commence evaluation of Final Tender Documents.
- Pudding Mill Lane business case approved by Board.
- Completion of Heads of Terms with LB Newham for Rick Roberts Way land swap.
- Submission of Reserved Matters Application by Hackney Wick Central developer.
- Planning Decisions Committee to consider MSG sphere application.
- Planning Obligations SPD and Carbon Offset SPD adopted and published.
- Agree recommendations for improving the safety of women and girls in the LLDC area.
- The start of the campaign to celebrate the 10 year anniversary of the London 2012 Olympic and Paralympic Games.
- Delivery of East Careers week.
- Delivery of Youth Conference with focus on Shift, the Inclusive Innovation District.

# FINANCIAL PERFORMANCE SUMMARY

## CAPITAL SUMMARY

	Qtr to 30 Dec 21			Year to 31-Dec-21			Full Year 2021/22		
	Actual £000	Budget £000	Variance £000	Actual £000	Budget £000	Variance £000	Forecast £000	Budget £000	Variance £000
<b>CAPITAL INCOME</b>									
Development	(2,892)	(12,867)	9,975	(17,566)	(38,601)	21,035	(61,374)	(52,403)	(8,971)
East Bank	(78,039)	(30,024)	(48,015)	(85,923)	(90,072)	4,149	(125,218)	(165,630)	40,412
Park Operations and Venues - excl Trading	0	(166)	166	0	(409)	409	(1,953)	(578)	(1,375)
<b>Total Capital Income</b>	<b>(80,931)</b>	<b>(43,057)</b>	<b>(37,874)</b>	<b>(103,490)</b>	<b>(129,082)</b>	<b>25,592</b>	<b>(188,545)</b>	<b>(218,611)</b>	<b>30,066</b>

<b>CAPITAL EXPENDITURE</b>									
Construction	76	92	(16)	529	722	(193)	738	814	(76)
Development	1,727	3,973	(2,246)	9,402	11,925	(2,523)	15,453	16,274	(821)
Executive Office	2	12	(10)	12	36	(24)	23	49	(26)
Finance, Commercial and Corporate Services	549	553	(4)	1,570	1,660	(90)	2,481	2,216	265
East Bank	44,963	48,144	(3,181)	114,572	144,432	(29,860)	167,333	192,761	(25,428)
Park Operations and Venues - excl Trading	496	3,067	(2,570)	1,698	7,330	(5,632)	7,538	13,025	(5,487)
Regeneration and Community Partnerships	38	114	(76)	108	348	(240)	462	462	0
Stadium	2,273	2,271	2	3,354	6,813	(3,459)	9,085	9,085	0
Contingency	0	0	0	0	0	0	8,029	10,372	(2,343)
<b>Total Capital Expenditure</b>	<b>50,123</b>	<b>58,226</b>	<b>(8,103)</b>	<b>131,246</b>	<b>173,266</b>	<b>(42,020)</b>	<b>211,142</b>	<b>245,058</b>	<b>(33,916)</b>
<b>Total Net Capital Funding required (GLA)</b>	<b>(30,808)</b>	<b>15,169</b>	<b>(45,977)</b>	<b>27,757</b>	<b>44,184</b>	<b>(16,427)</b>	<b>22,598</b>	<b>26,447</b>	<b>(3,849)</b>

	Opening balance	Year to date	Forecast In-Year	Forecast Closing	Headroom operational	Headroom authorised
Borrowings from GLA (£000)	372,236	27,757	22,598	394,834	125,166	125,166

S106 & OPTEMS balance (£000)	32,561
CIL balance (£000)	16,185

## CAPITAL INCOME

- East Bank income is expected to be £40.4m under budget in 2021/22. This is a combination of the contributions from University of Arts London (UAL) and capital grant income from the Greater London Authority (GLA) being lower than budget. In both cases the income is linked to capital expenditure incurred, and the income will be re-phased into future years. This is a profiling matter with no reduction to the overall expected contributions to the project.
- Whilst Development income for the financial year to date is relatively low (£103.4m), the expectation is that all remaining receipts from Phases 3 and 4 on the Chobham Manor residential development will be achieved by year-end. This follows the latest sales schedule provided by the developer, which confirms that enough units are expected to be sold this financial year to achieve both the budgeted receipts for 2021/22 and the receipts previously projected in 2022/23.

## CAPITAL EXPENDITURE

- The East Bank construction forecast reflects the latest programme and cashflow from LLDC's project management partners, Mace. Total construction expenditure for 2021/22 is anticipated to be £24.4m less than budget. This represents an increase of £6.7m on the forecast since Quarter 2 reporting and is caused by a variety of factors including the delayed procurement of some packages and difficulty in projecting the timing of contractor compensation events, for example those relating to COVID prolongation. However, it is now expected that some significant prolongation compensation events will be agreed and settled in this financial year.
- Within Development, expenditure on the Pudding Mill Lane and Rick Roberts Way residential developments are both forecast to be under budget, this is a timing issue and the unspent budget will be carried forward to 2022/23.
- Within Park Operations and Venues, the second phase of the Hostile Vehicle Mitigation project is forecast to commence by the end of this financial year, later than originally planned, causing the budget to be reprofiled from 2021/22 into future years. Note there is currently an overall budgetary risk arising from the procurement returns, which is being reviewed for possible mitigations, and may delay forecast spend further in the year.
- In the year to date, £2.3m has been drawn from corporate capital contingency, including £0.3m to provide additional resourcing to support LLDC's procurement programme and £0.5m for additional legal costs relating to two of LLDC's residential developments.



# EASTBANK FINANCIAL SUMMARY

The place-making centrepiece of LLDC's regeneration activities is the East Bank project. This will deliver new sites on the Park for Sadler's Wells, BBC Music, the V&A, University of the Arts London (collectively known as 'Stratford Waterfront') and University College London. It represents a unique prospect for London and a concept that is almost unparalleled on the international stage.

This section of the report sets out transparently the budgeted and forecast costs of the project excluding University College London (who are responsible for delivering their building) and will track the movements each quarter.

The following table sets out for each element of the Stratford Waterfront scheme the:

- **Full Business Case Budget** - the budget included in the Full Business Case to Government and the Mayor
- **Current Baseline Budget** - the original budget adjusted for approved changes throughout the lifetime of the project (including COVID-19 cost implications)
- **Total spend to date** - the cumulative expenditure incurred on the project as at time of reporting
- **Anticipated Final Cost** - the latest estimate of the final cost of the project, once all works are complete
- **Variance** - this is a comparison of the Anticipated Final Cost to the Current Baseline Budget

Building	Full Business Case Budget (FBC) March 2018 £m	Current Baseline Budget (CBB) £m	Total spend to date £m	Anticipated Final Cost (AFC) £m	Variance (AFC - CBB) £m	AFC movement in quarter £m
University of the Arts London		210.5	131.5	210.9	0.4	0.5
V&A		88.9	43.9	99.8	10.9	-0.5
Sadler's Wells		86.1	41.6	100.2	14.1	3.3
BBC		75.8	38.8	87.5	11.6	-1
Retail		8.6	2.7	9.1	0.5	0.2
Public realm		46.9	21.6	56.7	9.7	0.6
Carpenters Land Bridge		7.8	7.1	8.3	0.5	-0.1
Sitewide contingency		44.8	0	1.3	-43.5	-1.4
<b>Stratford Waterfront Total</b>		<b>569.4</b>	<b>287.1</b>	<b>573.7</b>	<b>4.3</b>	<b>1.6</b>
LLDC Managed costs		58.7	45.5	58.2	-0.5	-0.5
<b>Stratford Waterfront Programme Total</b>	<b>470.9</b>	<b>628.2</b>	<b>332.7</b>	<b>631.9</b>	<b>3.7</b>	<b>1.1</b>

## Commentary as at 31 December 2021:

- The Anticipated Final Cost (AFC) is £3.7m above the Current Baseline Budget. The main drivers of this are increases in the anticipated costs of delivering the Public Realm works following a comprehensive review of the latest cost plans, and the cost of design development and integration issues on site, and increases in professional fees following a review of resourcing requirements for the remainder of the project.
- As with most large-scale construction projects, the impact of COVID-19 has been significant. Included within the AFC is around £53.0m of projected additional costs because of the pandemic.
- The AFC has increased by net £1.1m over the last quarter. This is due to a revision in resource requirements to support peak construction activity, post-construction defects management and quality assurance and additional forecast. Furthermore, there are additional forecast costs associated with closing out COVID 19-related programme delays with the design team.
- The total Current Baseline Budget of £628.1m is c£157.0m higher than the equivalent scope in the Full Business Case approved by the Government in March 2018. The main causes of this are the impact of tender returns in excess of budget, the COVID-19 pandemic and design development and integration issues. It is estimated that UAL will contribute an additional £25.0m towards the additional costs (based on the current AFC) along with additional Government funding of c.£17.0m towards project COVID-19 costs in 2020/21.
- Mace, LLDC's Project Manager on the East Bank project, have flagged further risks in relation to design development and integration that are not currently funded or reflected in the AFC but which are currently expected to be mitigated in full. These risks are carried by the GLA (and, to the extent related to their building, by UAL) but are unfunded in the Current Baseline Budget on the basis that there are plans to mitigate in full, and this is the current most likely outcome. There are also further exceptional risks that are largely or entirely outside of LLDC's control and not provided for in the AFC, which while unlikely, would have a significant effect on programme and costs if they were to materialise. The most pertinent such risks are the insolvency of a tier 1 contractor, a new COVID-19 outbreak leading to significant disruption on productivity on site, and the impact of macro-economic factors such as COVID-19, Brexit and inflation on supply chains.

## REVENUE SUMMARY

	£000				Variance breakdown £000	
	Full Year Budget	Actual to date	Full Year Forecast	Variance to Budget	Savings (Additional) / Shortfall	Other
<b>REVENUE INCOME</b>						
East Bank	0	(46)	(47)	(47)		(47)
Executive Office	(29)	(4)	(5)	24		24
Development	(571)	(248)	(583)	(12)		(12)
Finance, Commercial and Corporate Services	(291)	(262)	(291)	0		0
Park Operations and Venues - excl Trading	(4,701)	(3,008)	(4,097)	604		604
Park Operations and Venues - Trading	(7,985)	(6,956)	(8,978)	(993)	(993)	0
Planning Policy & Decisions	(1,400)	(1,028)	(1,401)	(1)		(1)
Regeneration and Community Partnerships	(63)	0	(63)	0		0
<b>Total Revenue Income</b>	<b>(15,040)</b>	<b>(11,552)</b>	<b>(15,465)</b>	<b>(425)</b>	<b>(993)</b>	<b>568</b>

<b>REVENUE EXPENDITURE</b>						
Communication, Marketing and Strategy	1,893	1,222	1,836	(57)		(57)
Commercial Strategy	465	240	465	0		0
Development	90	42	379	289		289
Executive Office	2,554	1,612	2,520	(34)		(34)
Finance, Commercial and Corporate Services	5,890	5,149	6,008	118	118	0
Park Operations and Venues - excl Trading	9,872	6,460	9,547	(325)	(325)	0
Park Operations and Venues - Trading	9,443	5,839	9,526	83	88	(5)
Planning Policy & Decisions	2,796	2,303	3,038	242		242
Regeneration and Community Partnerships	2,817	1,598	2,820	3		3
Stadium	11,785	7,861	17,104	5,319	100	5,219
Revenue Contingency	2,642	0	2,194	(448)		(448)
<b>Total Revenue Expenditure</b>	<b>50,247</b>	<b>32,325</b>	<b>55,437</b>	<b>5,190</b>	<b>(19)</b>	<b>5,209</b>
<b>Net Revenue Expenditure</b>	<b>35,207</b>	<b>20,773</b>	<b>39,972</b>	<b>4,765</b>	<b>(1,012)</b>	<b>5,777</b>

	£000			
	Full Year Budget	Actual to date	Full Year Forecast	Variance to Budget
<b>TRADING</b>				
Timber Lodge Café	65	74	46	(19)
ArcelorMittal Orbit (AMO)	458	142	385	(73)
Kiosks	(22)	0	0	22
The Podium	(128)	(148)	(183)	(55)
London Aquatics Centre	1,571	1,126	1,699	128
Copper Box Arena	902	599	744	(158)
3 Mills Studio	(920)	(2,273)	(1,339)	(419)
Other Trading Income	(209)	(45)	(101)	108
On Park Properties	(300)	(520)	(518)	(218)
Off Park Properties	41	(73)	(185)	(226)
<b>Total Trading Net (Surplus)/Deficit</b>	<b>1,458</b>	<b>(1,117)</b>	<b>548</b>	<b>(910)</b>

## REVENUE INCOME

- Park Operations and Venues income is expected to be under budget for 2021/22. This is driven by slippage on rental income and Fixed Estate Charge from the East Wick and Sweetwater residential development, where the charges are linked to the completion of units.
- Within Trading, 3 Mills Studios are projecting to exceed income targets driven by operating at higher than anticipated occupancy.
- As reported previously, the impact of the COVID-19 pandemic means that rental income from Here East will not be realised as expected this year. Similarly, surpluses are not expected to be generated from the London Aquatics Centre and Copper Box Arena this year (allowing for rolled up losses from 2020/21).
- Within Planning Policy and Decisions the number and type of planning applications have not met expectations and planning fee income is lower than budget as a result. However, this is offset by strong performance from pre-planning applications, planning performance agreements and other planning income.

## REVENUE EXPENDITURE

- There is expected to be a small overspend in Trading, which is caused, in part, by the increased usage of 3 Mills Studios, which is driving additional income (above).
- The overspend in Finance, Commercial and Corporate Services relates to legal services – where an assumed reduction in service and requirement is not being realised.
- Within Park Operations and Venues, the forecast expenditure for Waterways Surface Water Discharge work has decreased due to a change in the timing of projects, which has resulted in a reduction in the number of outfalls needed.
- The Stadium forecast reflects the anticipated financial performance for E20 Stadium LLP Group. The 2021/22 forecast is expected to be £5.3m worse than budget, which represents an increase in the variance of £0.2m since Quarter 2 reporting. This variance is funded from additional savings carried forward from 2020/21 and is driven by:
  - Cancellation of summer events in 2021 and postponement of the Hella Mega concert tour which is now due to take place in June 2022;
  - Additional costs anticipated from Europa League matches; and
  - Commercial income slippage (including Stadium Naming Rights), which has been affected by the COVID-19 pandemic.
- In the financial year to date, £0.4m has been drawn from corporate revenue contingency, including professional fees relating to the safety of women and girls consultation and Park hoarding work.

## SAVINGS AND EFFICIENCIES

LLDC has delivered significant revenue savings in recent years and a further £2.1m savings and efficiencies have been incorporated into the approved budget for the year.

	2021/22 - Full Year		
	Savings Target £000	Forecast £000	Variance £000
<b>REVENUE INCOME</b>			
Park Operations and Venues – excl Trading	(142)	(142)	0
Park Operations and Venues – Trading	(869)	(1,862)	(993)
Planning Policy & Decisions	0	0	0
<b>Total Revenue Income</b>	<b>(1,011)</b>	<b>(2,004)</b>	<b>(993)</b>
<b>REVENUE EXPENDITURE</b>			
Communication, Marketing and Strategy	(166)	(166)	(0)
Executive Office	(132)	(132)	(0)
Finance, Commercial and Corporate Services	(387)	(269)	118
Park Operations and Venues - excl Trading	(304)	(629)	(325)
Park Operations and Venues - Trading	48	136	88
Planning Policy & Decisions	(39)	(39)	0
Regeneration and Community Partnerships	(29)	(29)	0
Stadium	(100)	0	100
<b>Total Revenue Expenditure</b>	<b>(1,109)</b>	<b>(1,128)</b>	<b>(19)</b>
<b>Net Revenue Expenditure</b>	<b>(2,121)</b>	<b>(3,133)</b>	<b>(1,012)</b>

Savings are expected to be delivered from:

**Income opportunities:** LLDC has identified potential for additional income, mainly from opportunities at 3 Mills Studios and interim uses of the Corporation's remaining development sites. The savings position has further improved in this quarter driven by higher occupancy, and therefore income, at 3 Mills Studios.

**Discretionary spend:** LLDC's discretionary cost base is very limited, largely due to savings delivered over previous years. However, savings identified include professional fees, IT costs, repairs and maintenance and marketing and communications. All staff vacancies are being reviewed on a case by case basis and spending on Inclusion and Diversity has been protected.

In 2020/21, the London Stadium achieved savings well above the target set. Savings are not expected to be realised from the Stadium in 2021/22 for a variety of factors including the postponement of summer 2021 events due to COVID-19.



# INCLUSIVE GROWTH

A place in which people want to invest, enhancing local lives as well as national economic growth

As London's centre of gravity expands eastwards, investment in Queen Elizabeth Olympic Park and the surrounding area continues to stimulate significant economic growth and productivity. With its excellent transport links; high quality digital infrastructure; world class sporting facilities; beautifully landscaped parklands; and exemplary residential and business developments, this is a place where individuals, families and businesses are increasingly choosing to establish roots.

Building on what has already been achieved, LLDC will work closely with the Growth Boroughs to develop a shared vision for further growth in the area which brings with it real and tangible benefits for local communities. LLDC will ensure that future investment goes hand in hand with fairness and equality, setting the conditions to ensure that everyone can both contribute and

benefit to their full potential; this is touched on here and fully explored in the later sections of this document.

Using its levers as a landowner, planning authority, and regeneration agency, and together with its Borough partners, LLDC will support inclusive growth in and around Queen Elizabeth Olympic Park through:

- The operationalisation of East Bank
- Delivery of an impressive and varied residential offer which responds to local need
- Ongoing establishment of a thriving business and innovation hub
- Ongoing establishment of a diverse, unique and successful visitor destination
- Building the infrastructure for growth

(extract from QEOP Strategy to 2025)



## PROGRESS AGAINST INCLUSIVE GROWTH MILESTONES

(Note: housing developments are reported through the 'Community' theme)

MILESTONES FOR COMPLETION IN 2021/22	PERFORMANCE AND COMMENTARY
<p>Continue construction of East Bank Stratford Waterfront cultural and educational buildings to programme.</p>	<p>Construction work has continued to progress in line with the programme which was revised in line with the impacts of the COVID-19 crisis, with social distancing measures in place. The four building structures are now well above ground and the topping out of the V&amp;A building took place in this period. Construction of the public realm is also underway.</p>
<p>Completion of procurement for all East Bank Stratford Waterfront construction packages.</p>	<p>The programme of procurement of contractors has continued, 38 contracts have been let with one more to be procured.</p>
<p>UCL continue construction of their new university campus, UCL East.</p>	<p>Works at the East Bank UCL East's Pool Street West site and Marshgate sites are progressing very well and to programme. Both buildings have topped out.</p>
<p>Continue to work with East Bank partners to facilitate the development of the partnership to ensure delivery of the East Bank strategic objectives and to maximise the value of the cluster.</p>	<p>The Benefits Delivery Plan for the East Bank Strategic Objectives 2020-2023 has been agreed and all partners are working together to deliver this.</p>
<p>Deliver an effective and responsive planning service:</p> <ul style="list-style-type: none"> <li>• At least 70% of applications determined in time.</li> <li>• Number of planning enforcement cases closed per month.</li> </ul>	<p>Target for applications determined in time exceeded every month in this period, including 89% in December. Nine enforcement cases have been closed in this period.</p>
<p>Delivery of Town Planning programme, including:</p> <ul style="list-style-type: none"> <li>• Annual monitoring report publication.</li> <li>• Planning Obligations SPD and Carbon Offset SPD adoption and publication.</li> </ul>	<p>The Annual Monitoring report was published in Q2.</p> <p>A revised programme has now been put into place for the revision of the SPDs. Drafts of the revised Supplementary Planning Documents (SPDs) have been completed, for reporting to the Planning Decisions Committee in early 2022.</p>

## PROGRESS AGAINST INCLUSIVE GROWTH MILESTONES

MILESTONES FOR COMPLETION IN 2021/22	PERFORMANCE AND COMMENTARY
<p>Annual Environmental Sustainability Report published.</p>	<p>The Annual Environmental Sustainability Report for 2020/21 is due to be published in the next period.</p>
<p>Continue to generate a surplus through 3 Mills Studios and manage effectively the planned refurbishments.</p> <p>Complete parapet and handrail works and the towpath finish work.</p>	<p>3 Mills trading performance is set out in the Financial Section, and continues to forecast a surplus.</p> <p>Design team in place for refurbishments, planning submitted and procurement underway for works contract to be concluded in the next period.</p> <p>Parapet, handrail final towpath works completed in Q1.</p>
<p>Develop the QEOP advanced mobility programme.</p> <p>Contribute to delivery of the QEOP Innovation District programme: Specifically, CleanTech work streams (electric vehicle charging; smart grid; decarbonisation; and circular economy).</p>	<p>Smart Mobility Living Lab testbed progressing as planned, following a delay due to COVID-19.</p> <p>Cleantech innovation options (including Freightlab) are being pursued.</p>
<p>Maintain safe and well-maintained Park, making adjustments in line with any changes to guidelines relating to COVID-19 and attracting visitors: the estimate is set at the pre-COVID level of 6.2m, noting that delivery of this estimate may be impacted by COVID restrictions.</p> <p>Manage and maintain the quality of the Park and venues, including retaining Green Flag status.</p>	<p>In this period, LLDC maintained safe and high quality Parklands as lockdown measures changed, supported by on Park, web and social media communications. There were just over 2.5 million visits to the Park from April to December 2021, which is roughly 50% of the usual visitor numbers before the COVID-19 crisis. There have been some technical issues with recording visitor numbers which are being investigated. The figures from October to December relate to visits to venues only. We are also considering a method of measuring visits to the Park through counts from CCTV camera rather than the current method of Park Wi-Fi figures, which initial investigation suggest will provide a more accurate estimate.</p>

## PROGRESS AGAINST INCLUSIVE GROWTH MILESTONES

MILESTONES FOR COMPLETION IN 2021/22	PERFORMANCE AND COMMENTARY
<p>Operate safe and well-maintained venues, making adjustments in line with any changes to guidelines relating to COVID-19 and attracting visitors in line with those restrictions. The targets are set at pre-COVID levels: 1m visitors to the London Aquatics Centre; 445k visitors to the Copper Box Arena, noting delivery of these targets may be impacted by COVID restrictions.</p>	<p>The London Aquatics Centre and Copper Box Arena re-opened for community use in line with safety guidelines on 12 April 2021. To the end of December, there have been just over 95,000 visitors to the Copper Box Arena and over 598,000 visitors to the London Aquatics Centre. To the end of September there have been over 47,000 visitors to the ArcelorMittal Orbit.</p>
<p>Support safe delivery of major events including the Rugby League Wheelchair World Cup.</p> <p>Support safe delivery of small events, community sports and filming on the Park.</p> <p>Open High Ropes visitor attraction.</p>	<p>The Rugby League Wheelchair World Cup which was scheduled for November 2021 has been postponed to 2022.</p> <p>Small events took place in the Park during this period, including runs, and commercial filming has continued to take place.</p> <p>The High Ropes project has been canceled following the impacts of COVID-19,</p>
<p>Continue Stadium operations including football, summer concerts and athletics.</p>	<p>Following the successful start to the 2021/22 Premier League football league season at the London Stadium in August, the Stadium hosted European football for the first time in September 2021. Concerts were announced for 2022 in this period with the Red Hot Chilli Peppers and the Foo Fighters headlining.</p>

## COMMENTARY ON KEY LIVE PROJECTS

In this period, LLDC maintained safe and high quality Parklands as lockdown measures eased, supported by on Park, web and social media communications.

There were just over 2.5 million visits to the Park from April to December 2021, which is roughly 50% of the usual visitor numbers before the COVID-19 crisis. There have been some technical issues with recording visitor numbers which are being investigated. The figures from October to December relate to visits to venues only.

LLDC is considering a method of measuring visits to the Park through counts from CCTV camera rather than the current method of Park Wi-Fi figures, which initial investigations suggest will provide a more accurate estimate.

During this period, the Park was open with signage reminding visitors to take precautions.

For the eighth year in a row the Park has been awarded the prestigious Green Flag Award. This international award honours the best quality parks and green spaces, and is a sign to everyone that the space boasts the highest possible environmental standards, is beautifully maintained and has excellent visitor facilities. Retaining the award for the eighth consecutive year is a real achievement, and is a testament to the hard working employees and volunteers who have kept the Park open during the crisis and in recovery.

This period saw a number of successful events held in the Park, including: the Ultimate Aqua Splash and Better Swim School holiday courses at

the London Aquatics Centre; the Kyorugi National Championships, England Netball international series, and London Lions basketball home matches at the Copper Box Arena; and a series of runs on the Park. Location filming on the Park also took place in this period, and the UCI Track Cycling Championships was held at the Lee Valley VeloPark.

Events scheduled in the next period include: the Copper Box Arena hosting the Netball Quad series 15 - 19 January and the return of London Pulse netball from 21 February; The Hockey Super 6S indoor hockey tournament at the Copper Box Arena on 30 January; Legacy Cheer and Dance at the Copper Box Arena on 19 and 20 February; a series of runs on the Park; and London Lions home matches at the Copper Box Arena.

The London Aquatics Centre and Copper Box Arena were open for community use in this period, in line with safety guidelines. The ArcelorMittal Orbit viewing platforms and Slide is also open, with tickets for The Slide selling out regularly, although doing less well during the Omicron surge.

The **ABBA Voyage** avatar shows planned in a specially designed theatre on one of the interim use sites in Pudding Mill Lane was announced in 2021, with the shows starting this year. The second ticketing period for ABBA Voyage went on sale in this period, with bookings until 4 December 2022 – more information can be found [here](#).



LLDC continued consultation with the market relating to the renewal of contracts for the operations on the Park. The contracts cover facilities management across the Park, security for the Park, public realm and London Stadium, horticulture and grounds maintenance, car park operations, volunteering and venue management including prestigious sites like the London Aquatics Centre, Copper Box Arena and the ArcelorMittal Orbit. The consultation is through a Market Sounding Questionnaire, available [here](#). The first procurements are due to commence in 2022.

LLDC completed a consultation to improve the safety of women and girls in our area in this period. While crime levels are low, it is vitally important we take any steps possible to ensure all people feel safe while visiting and the results of the consultation are being analysed and a report with recommendations will be produced shortly.

Work is underway to celebrate the **10 year anniversary of the London 2012** Olympic and Paralympic Games in 2022.

### Visitor Research

LLDC commissioned The Nursery to undertake regular visitor research for the Park through face to face interviews and online surveys. The COVID-19 crisis has impacted on the programme but The Nursery was still able to undertake three waves of research in 2021 and 2022 which are summarised below.

The face to face interviews were undertaken on the Park with just under 3,000 visitors. The online survey included 3,000 respondents living in London, the South East and East of England qualified to take part, these respondents were intentionally targeted as they are within the 'catchment area' of the Park: these results include people who have never visited the Park, as well as visitors from any time since Games time. Key points from the survey include:

The Park is being used more and more by those living locally, which is not surprising in the past year given the restrictions on non-essential travel.

- 95% of people from the neighbouring Boroughs agree that the Park is an asset for the whole community and 91% agree that the Park is creating job opportunities for the local community.

- The proportion of Black, Asian and Minority Ethnic (BAME) visitors to the Park is increasing, with 39% of visitors from the 4 neighbouring boroughs being non-white.
- The Net Promoter Score, which looks at the likelihood of recommending the Park to others, is very high at 81%. This is the highest it has been over the past four years of research.

### London Stadium

The Stadium has continued to successfully host circa 60,000 spectators for West Ham's Premier League and Europa League matches. The Stadium team, along with LLDC teams such as security and marketing and communications, have worked hard to ensure a match day events which are safe and well organised.

Several capital projects have been delivered in this period, including new floodlights, access control, security fencing, new segregation line and East Stand store. Back of house lighting and fire main replacement started. West Stand replacement decision made and design / prototype work is underway.

The Stadium and Park hosted more than 200 apprentices and trainees in October for the Green Space and Wild Places Discovery Day. The event, in collaboration with The Royal Parks Guild and the Tree Council, allowed the delegates to spend the day learning more about career paths in horticulture and environmental management as well as learning more about the Park.

### Town Planning

The Development Management and Planning Policy functions have both maintained business as usual during this period, including meeting targets for applications determined in time.

On MSG Sphere London, further detailed discussions are being held with MSG on the planning impacts of the proposal and the package of mitigation measures, with the aim for the application to go to Planning Decisions Committee (PDC) in February 2022. Work has also continued on a number of high profile pre-planning and planning applications, including Jubilee House, Vittoria Wharf, Pudding Mill Lane, Bridgewater Triangle, East Village and Hackney Wick central sites.



On planning powers transition, the Borough planners group met in November and noted good progress across all of the transition tasks. The first of the 'Major Applications' meetings was also held with LBTH and LBH; further work undertaken on mapping the detailed transition tasks and the initial meeting of the data transfer group has been held. An initial meeting has been held with the Department for Levelling Up Homes and Communities to commence work on drafting the Statutory Instrument for the transition of planning powers. The Planning Proposals Group met (with the Boroughs in attendance following approval of the revised terms of reference at Board in September 2021) in December 2021 and agreed to allocate c.£2.4M of CIL and s.106 funding to the Westfield Avenue project and to the new Yard Theatre.

#### **East Bank**

At Stratford Waterfront, construction work has continued in line with the revised programme. The four building structures are now well progressed and the V&A building held its 'topping out ceremony' in December, marking the building reaching its full height. Construction of the public realm is also underway.

The programme of procurement of package contractors has continued, with 38 procurements complete to date and one to be procured.

Work at the East Bank UCL East's Pool Street site (Vinci) and Marshgate site (Mace) are progressing very well and are on programme.

#### **Community Infrastructure Levy (CIL) collection and allocation**

In terms of LLDC CIL, we collected £360,225.03 between October – December 2021. However, we refunded £324,289.06 in the same period, taking the balance to £35,935.97.

In the financial year to date, LLDC has therefore collected £1,172,911.88 of LLDC CIL, offset by refunds of £743,947.50.

For Mayoral CIL, we collected £447,160.16 between October and December. However, we also refunded £222,789.57, giving a balance of £224,370.59.

The refund of CIL monies already paid related to developments subsequently increasing the amount of affordable housing in the schemes in question.

There was also an internal transfer of £102,880.77 from the LLDC CIL fund to the Mayoral CIL fund, due to a historic misallocation.

In terms of allocations, the below CIL funding was allocated at the December PPG meeting:

- £1,500,000 for The Yard Theatre's new premises.
- £900,000 for the Westfield Avenue improvements.
- £20,000 towards the Marshgate Lane schools link walking and cycling programme.

## KEY RISKS AND ISSUES

SUMMARY	IMPACT	MITIGATION	RAG
Risk relating to East Bank budget and programme.	Financial and/ or delivery impacts. Reputational impacts.	Management of Project Management Partner, focus on risk mitigation, design management, procurement and partner engagement.	R
Risk relating to delivery of Housing Delivery Plan ahead of Transition.	Financial and reputational impacts.	Close working with GLA, monitoring of progress against the plan, resolving issues relating to individual development, ensure attractive propositions to market.	R
Risk about the impacts of Health and Safety failures, including East Bank.	The possibility of serious injuries or fatalities, the consequences of which may include significant delays and reputational damage.	A comprehensive Health and Safety programme is in place, designed to identify and manage the construction risks and led actively by LLDC and its project management partner. Oversight through Health, Safety and Security Committee.	R
Risk relating to security on the Park and the threat level.	Reputational, operational and financial implications.	Monitoring threat levels across the Park ensuring appropriate security resource and implementation of new initiatives.	R
Amber issue relating to London Stadium crowd control.		Working closely with partners including West Ham United.	A
Risk of unauthorised climbers at ArcelorMittal Orbit.	Financial and reputational impacts.	Close working with operator, review of security measures.	A



# COMMUNITY

An attractive and inspiring place where people come together to achieve great things

From the very outset, Queen Elizabeth Olympic Park has been designed with community firmly in mind. The value of its open space and parklands as somewhere to escape the stresses of the city has never been more evident as during the COVID-19 pandemic in 2020, when it provided a safe environment in which people were able to engage with nature, meet up with friends and family, and improve their mental and physical wellbeing.

LLDC's ambition for Queen Elizabeth Olympic Park is that it should be a place where people want to spend time; a biodiverse and sustainable district of London where people can come together to share space and ideas, and a place which continues to serve local communities in a wide range of different ways. Through implementation of its Code of Consultation, LLDC is committed to giving communities the opportunity to shape the development and activation of the Park to meet their needs and requirements. LLDC will continue

to collaborate closely with the Growth Boroughs to support this, seeking to complement strategies such as Towards a Better Newham, which uses community health, wellbeing and happiness as a prime measure of economic success for the first time.

Using its levers as a landowner, planning authority, and regeneration agency, and together with its Borough partners, LLDC will support community wellbeing in and around Queen Elizabeth Olympic Park through:

- Building successful communities
- Connecting communities
- Supporting sustainable lifestyles
- Creating an asset for the whole community
- Supporting community networks

(extract from QEOP Strategy to 2025)



## PROGRESS AGAINST COMMUNITY MILESTONES

MILESTONES FOR COMPLETION IN 2021/22	PERFORMANCE AND COMMENTARY
<p>Developer selected for Stratford Waterfront and Bridgewater residential development; Joint Venture established.</p>	<p>The procurement for Stratford Waterfront and Bridgewater sites, has continued with three bidders submitting final tender documents. It is anticipated that a developer will be selected in early 2022/23, allowing the establishment of a Joint Venture.</p>
<p>Hackney Wick Neighbourhood Centre design and Planning complete; commencement of construction.</p>	<p>Notting Hill Genesis have been selected as developer. RIBA Stage 2 design is complete and briefings being made to the Quality Review Panel and Planning Decisions Committee ahead of Planning submission, which is expected in the next period. Commencement of construction is scheduled for 2022/23.</p>
<p>Urban Design Framework complete for Rick Roberts Way and land swap concluded with LBN. Masterplanning and developer procurement commence.</p>	<p>Approval has been secured from Board for a consolidation of interests with LB Newham and Heads of Terms have been agreed. The Urban Design Framework completed in this period. Developer procurement is scheduled to commence in early 2022/23.</p>
<p>Chobham Manor development construction complete (Phases 3 and 4).</p>	<p>Construction has continued to progress well. Twelve blocks in phase 3 are complete with the remaining six due to complete in the next period; one Phase 4 block is complete and residents have started to move in and the remaining two are due to complete in April 2022.</p>
<p>East Wick and Sweetwater Phase 1 construction complete; delivery for later phases agreed and construction commences.</p>	<p>Construction of 302 homes at East Wick and Sweetwater (Balfour Beatty) Phase 1 completed in this period. Phase 2 enabling works to start in the next period.</p>

## PROGRESS AGAINST COMMUNITY MILESTONES

MILESTONES FOR COMPLETION IN 2021/22	PERFORMANCE AND COMMENTARY
<p>Progress development strategy for Bromley by Bow.</p>	<p>LLDC is working alongside key stakeholders in the area including local landowners and as a result the first two planning applications have been approved. These sites have since been acquired by The Guinness Partnership who have increased the percentage of affordable homes to be built to 50%, and construction is underway.</p> <p>Dialogue also ongoing with the remaining landowners for the north of the Bromley by Bow area, which will come forward following Transport for London (TfL) junction works to the A12. Project at risk due to TfL funding constraints following the COVID-19 crisis, discussion ongoing with TfL and other funding options are being explored.</p>
<p>Progress Aquatics Triangle and Chobham Farm developments.</p>	<p>Marketing of Chobham Farm site due to commence in the next period. Aquatics Triangle project to be reviewed in the next period.</p>
<p>Progress delivery of enhanced physical connections and improved access to and within Queen Elizabeth Olympic Park.</p>	<p>Funding secured to deliver local projects at Stratford Walk, procurement of the design team completed in this period. Working with partners to deliver other projects across the Park.</p>
<p>Delivery of the Great Get Together and any smaller community events on the Park.</p>	<p>A smaller-scale version of the Great Get Together – the Get Together – was held successfully in summer 2021, with 3,000 people attending.</p>
<p>Delivery of an annual Youth Conference in conjunction with partners.</p>	<p>The Legacy Youth Board and Legacy Youth Voice are leading the delivery of the Annual Youth Conference which will take place on 23 March 2022 at the London Stadium, and will focus on Shift, the Inclusive Innovation District.</p>
<p>Retain a minimum of 300 active Park Champion volunteers.</p> <p>Recommence Mobility Service when pandemic restrictions permit.</p> <p>Reopen Information Point when pandemic restrictions permit and transfer operation to the IQL Pavilion by autumn 2021.</p>	<p>Mobility Service and Information Point are open. The Information Point operations has moved to the nearby Pavilion building at IQL.</p>

## PROGRESS AGAINST COMMUNITY MILESTONES

MILESTONES FOR COMPLETION IN 2021/22	PERFORMANCE AND COMMENTARY
<p>Ensure community plans are in place and are being delivered within Chobham Manor, East Wick and Sweetwater neighbourhoods and the London Stadium. Ensure mechanisms are in place amongst East Bank partner institutions to engage local communities.</p>	<p>Joint community engagement strategy developed with involvement from Chobham Manor residents though limited activity currently due to restrictions.</p> <p>East Wick and Sweetwater: ongoing dialogue regarding neighbourhood building as Phase 1 residents move in. Some community engagement at the London Stadium, limited due to COVID-19 restrictions. East Bank partners continuing to work with local partners.</p>
<p>Deliver three successful community interim use sites on and around the Park (Hub 67, Mobile Garden City, Warton Road).</p>	<p>Working on plans for Hub 67 relocation. Limited activity at Carpenters Cage due to COVID-19 restrictions.</p> <p>Construction of the Mobile Garden in its new location in East Wick and Sweetwater has progressed but there have been some delays and the Garden is scheduled to open in Spring/Summer 2022.</p>
<p>Deliver youth engagement programme to enable local young people to feed into future plans for the Park and connect opportunities in the Park to local young people in East London.</p>	<p>Following a successful recruitment campaign, seven new members have been appointed to the Legacy Youth Board along with six re-appointed members.</p>

## COMMENTARY ON KEY WORK PROJECTS

Agreement has been made with the Mayor of London on a portfolio approach to affordable housing across all future housing developments, which would see 50% affordable across Stratford Waterfront, Pudding Mill Lane and Rick Roberts Way. Chobham Manor and East Wick and Sweetwater affordable housing was contracted before the Mayor's policy was implemented.

### Chobham Manor

The Chobham Manor development is close to completion, Taylor Wimpey are developing 880 homes at the site. Phases 1 and 2 are fully complete and all homes have been sold.

Phases 3 and 4 have continued to programme. 12 blocks in Phase 3 are complete with the remaining six due to complete in the next period; one Phase 4 block is complete and residents have

started to move in and the remaining two are due to complete in April 2022. All Phase 3 homes have now been sold; sales of the Phase 4 homes launched in November 2020 with over a half sold, with the remaining sales forecasted by June 2022.



### **East Wick and Sweetwater**

Construction of 302 homes at East Wick and Sweetwater (Balfour Beatty) Phase 1 completed in this period. The homes are selling and renting at a very good rate, with only seven homes remaining at the time of writing.

Planning permission was granted in this period for the Reserved Matters applications for Phases 4 and 5 of the development – totaling 744 homes – allowing detailed design work to progress. Of these, 226 homes are affordable. All future phases of the development have now been approved. For Phase 2 enabling work is expected to start shortly, including the removal of the temporary trees that are currently on the site. Main works are expected to start in Summer 2022.

### **Hackney Wick Central**

Spanning the boundary between the London Boroughs of Hackney and Tower Hamlets, the Hackney Wick Central development will provide a new neighbourhood centre around the recently improved Hackney Wick Station, building on the distinctive character and heritage of the area. The centre will include workspace, retail and community facilities, as well as up to 200 new homes.

Notting Hill Genesis has continued design, with RIBA Stage 2 completed in this period with community and stakeholder consultation underway. Notting Hill Genesis has launched the Hackney Wick Central project website, Wick First: [wickfirst.co.uk/](http://wickfirst.co.uk/)

Pre-application briefings have been made with the Quality Review Panel and Planning Decisions Committee undertaken. The developer is expecting to submit the Reserved Matters application in the next period.

The Hackney Wick Station North/South pedestrian route and underpass is open and operational. It is being maintained by LB Hackney and minor issues such as graffiti are being dealt with collaboratively.

### **Pudding Mill and Stratford Waterfront**

Plans for Pudding Mill Lane include new homes to meet the needs of families, a new neighbourhood centre around Pudding Mill Lane Docklands Light Railway (DLR) station, creation of new workspace and improving connections

between Queen Elizabeth Olympic Park to Stratford High Street and beyond. Pudding Mill is comprised of two sites: Pudding Mill Lane and Bridgewater which together will deliver around 1,500 new homes and workspace for around 2,000 people.

Design work for the two Pudding Mill sites is in advanced stages, with the outline planning application for Bridgewater submitted. The Outline Planning application was submitted in December 2021, in line with programme.

The procurement exercise to select a joint venture partner to deliver 1,200 homes on the Park, across our Stratford Waterfront and Bridgewater sites, has continued with three bidders due to submit final tenders in the next period.



### **Stratford Station**

LLDC have completed stage one of the public consultation for the Stratford Station development, seeking the views of local residents, visitors, passengers and businesses on what they think about the station now and how it could be improved in the future. This is a key step in the work we are undertaking in partnership with London Borough of Newham, TfL and Network Rail to secure funding for the long-term redevelopment of the station.

In this period, the Economic Base Line Assessment and the draft Strategic Assessment was completed, for approval in the next period. The Urban Design Framework is due to complete in the next period. The submission of the Strategic Outline Business Case is scheduled late 2022.



### Living Places

LLDC continued its community work to support the **Blossom Garden**, the area in the north of the Park created as a place to commemorate the impact of Covid19 on Londoners. In October 2021 close to 150 people attended a community planting session in the Garden.

In support, LLDC are delivering a microgrant programme funded by the GLA for the Garden, aimed at outreach, reflection & wellbeing and connecting people with nature. One project has been delivered so far: Bloom Education delivered a week-long programme as part of East Summer School, with a group of young people participating in nature based art workshops. They were interactive, multi-sensory nature workshops, which explored how we can live in harmony with nature and with each other.

LLDC supported Westfield in the delivery of a Youth Week in October 2021 aimed at 12 - 18 year olds. The event took place in a converted shop and outside on the street. LLDC with partners programmed the indoor space on Saturday 30 October, including: Prep, Style Shoot with LCF, Passion for Fashion with LCF and Catalyst in Community, DJ and Rap Workshop with Breakin' Convention and How to Commercialise Digital Content with Catalyst in Community. The broad range of workshops and panel discussions on offer throughout the day provided young people with a taster and insight into creative careers.

The Legacy Youth Board and Legacy Youth Voice are leading the delivery of our Annual Youth Conference which will take place on 23 March 2022 at the London Stadium, around the Inclusive Innovation District.

The Park Panel has continued to meet on line throughout the pandemic. The Panel is a two-way discussion forum with local residents' associations, local businesses and wider local communities; membership has increased with

new residential areas opening on and around the Park. LLDC was also able to hold a Your Neighbourhood Talks event at the newly reopened Timber Lodge in the autumn, attended by over 100 people.

On 19 October, **Your Neighbourhood Talks** returned to the Park and was held at the newly reopened Timber Lodge as the first event under the new operator, Change Please.

This year's event entitled Your Neighbourhood Talks: Net Zero Carbon & COP26 included the traditional Park stakeholder market place, alongside a broader community conversation linked in with COP26 and Net Zero Carbon living. The theme encouraged thinking and action considering the potential effects of climate change on local biodiversity and wildlife, and the lives of communities, businesses and organisations around the Park.

A panel discussion chaired by Kaitlene Koranteng (chair of Legacy Youth Board) included representation from: James Kaguima, a young entrepreneur and member of our Youth Board; Alex Russell, Executive Chair of Hackney Wick & Fish Island Community Development Trust; Isabel McAllister, Director of Responsible Business at Mace; Kate Jones, Chair of Ecology and Biodiversity Genetics, Evolution & Environment at UCL; and Ben Coulter, Head of Sustainability at LLDC.

The panel discussion was live-streamed, while approximately 70 residents attended the event in person. Attendees enjoyed an informative and lively discussion covering topics ranging from personal ambitions and commitments to environmental sustainability, to social inclusion in the climate change response, and the role of innovation in helping to meet sustainability ambitions at QEOP. Audio interviews and surveys captured additional perspectives and insights from attendees. All the data captured throughout the event will be collated and reviewed over the coming weeks and will be used to inform future dialogue and engagement with Park residents and stakeholders on this crucial topic.



## KEY RISKS AND ISSUES

SUMMARY	IMPACT	MITIGATION	RAG
Stratford Station insufficient for growing demand.	Strategic and operational impacts. Potential limiter on economic development in Stratford area.	Work with partners to determine and deliver transport projects to improve infrastructure.	R
Risk relating to carbon savings from the District Heating Network	Reputational and financial impacts.	Liaison with GLA, Government and Engie.	R
Risk about successful implementation of the Local Plan including sufficiency of community infrastructure.	Reputational impacts.	Progress reporting including annual monitoring report, review of local plan including population forecasts.	G
Risk relating to sustainability objectives and responding to the climate emergency.	Missing opportunities and reputational impacts.	Delivery of sustainability programme, close work with partners, monitoring and reporting on KPIs.	A
Risk relating to delivery of physical connectivity programmes on the Park.	Missing opportunities and reputational impacts.	Partner engagement on delivery and funding.	A
Risk relating to park and venue operations.	Poor visitor experience.	Contractual and working arrangements in place with operators; communications and marketing.	A

# OPPORTUNITY

A place where local talent is celebrated and the benefits of regeneration can be shared by all

Queen Elizabeth Olympic Park and the surrounding area is changing. The introduction of global businesses, world-renowned cultural and academic institutions, and high quality new neighbourhoods to the area is exciting and inspirational. Yet, without careful attention, there is a risk that it could create a place which is quite simply out of the reach of the people who have always lived here. A key part of the vision for the London 2012 Games was to ensure that this did not happen. It was the vision of a catalytic sporting event which brought with it the opportunity to transform some of the most deprived neighbourhoods and communities in the capital, to inspire young people and deliver a stronger future for them, and to close the gap between London's wealthiest and poorest communities for the benefit of future generations.

In advance of the London 2012 Games, the (then) Growth Boroughs created a strategic regeneration framework which set out how local lives would be improved by capitalising on the investment and global spotlight the Games would bring. Progress against a range of indicators was measured before and after the Games. While these 'convergence indicators' are no longer specifically tracked today, they have informed the development of LLDC's socio-economic programme, and the activity it continues to

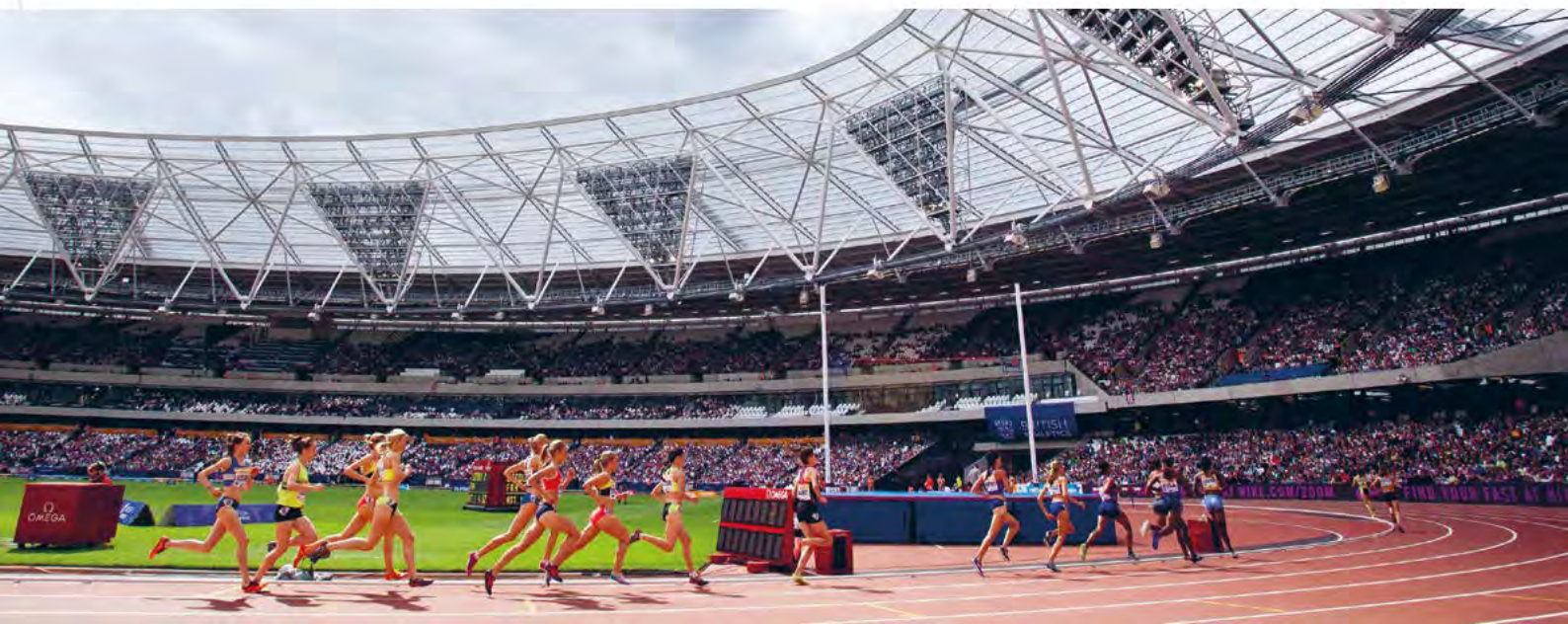
deliver with local Boroughs and other partners, to ensure that the benefits of regeneration can be shared by all.

While some progress has been made in this area, there is still much to do. Addressing inequality is more pressing now than it has ever been, as east London emerges from a pandemic which has had a profound effect on its communities and significantly increased levels of economic, health and social deprivation. LLDC will fully support delivery of the London Recovery Programme which seeks to address these issues and lay the foundations for a fairer and more resilient society. The launch of the Good Growth Hub in 2021 will represent a significant step forward, providing an opportunity to connect local communities to the wealth of opportunities that will be created in the area over the coming years.

Using its levers as a landowner, planning authority, and regeneration agency, and together with its Borough partners, LLDC will support opportunity in and around Queen Elizabeth Olympic Park through:

- Ensuring a local and diverse Park workforce
- Realising the benefits of East Bank
- Supporting a diverse local talent pipeline

**(extract from QEOP Strategy to 2025)**





## PROGRESS AGAINST OPPORTUNITY MILESTONES

MILESTONES FOR COMPLETION IN 2021/22	PERFORMANCE AND COMMENTARY
Continue to deliver the QEOP 'East Works' jobs and skills programme.	See commentary below.
Successful operation of the QEOP Training Association, including the Training Centre (now known as Build East): 50 apprenticeships per annum, 500 people trained in demand led construction skills.	Build East opened to learners in Q1. Further information can be found below.
<p>Successful operation of the Good Growth Hub, the physical facility to consolidate and scale the East Works.</p> <p>No. jobs paid at LLW as a minimum - 465            No. people securing paid freelance work - 150            No. people accessing further education or higher education courses - 350            No. local residents receiving careers information, advice and guidance - 2,764            No. people receiving training in freelance skills - 200            No. people accessing mentoring - 605</p>	In this period, the Careers, Information, Advice and Guidance service was launched to users. Further information can be found below.
Completion of 2020/21 Shared Training and Employment Programme (STEP) programme and commencement of 2021/22 programme.	The 2021/22 STEP cohort commenced in Q1 with 10 young people undertaking individual 12-month placements.
Delivering the Design...Engineer...Construct Built Environment curriculum in ten local schools and colleges.	The BBC-COYO Design Challenge delivered webinars with Buro Happold and Allies & Morrison. DEC has worked closely with TfL (incl. partners Barratt Homes, Grainger PLC, Delancey and Notting Hill Genesis) to develop DEC schools in east London, and support TfL with a pan-London skills initiative.
Hobs studio training academy - 120 students trained by March 2022 of which over 60 into related employment.	<p>The course 4 completed in the last period with 19 learners. The team are focusing on securing industry placements for programme alumni. Course 5 postponed for January 2022 start.</p> <p>The LLDC is working with Hobs on developing a self-financing and sustainable model to set the platform for the long-term delivery model once the LLDC's commitment ends in spring 2022.</p>

## PROGRESS AGAINST OPPORTUNITY MILESTONES

MILESTONES FOR COMPLETION IN 2021/22	PERFORMANCE AND COMMENTARY
<p>Progress EAST Education, an education engagement programme with East Bank partners.</p>	<p>See update below.</p>
<p>Construction workforce:            28% of the workforce have permanent residency in Host Boroughs            25% of the workforce are from BAME groups            5% of the workforce are women            3% of the workforce are disabled people            3% of the workforce are apprentices</p>	<p>The most recent construction figures available are to end of September 2021.</p> <ul style="list-style-type: none"> <li>• 26% of construction employees working on the Park are Host Borough residents</li> <li>• 80% of the workforce are from Black, Asian and Minority Ethnic (BAME) groups</li> <li>• 6% of the workforce are women</li> <li>• 3% of the workforce are disabled people</li> <li>• Apprentice figures to follow as the LLDC is doing an audit of the apprenticeship returns.</li> </ul>
<p>End-use            25-85% of the workforce are from Host Boroughs            25% are from BAME groups            50% are women            3-5% are disabled people            5% are apprentices</p>	<p>Copper Box Arena and London Aquatics Centre Workforce performance as of March 2021 (these figures are reported annually):</p> <ul style="list-style-type: none"> <li>• 53% workforce Host Borough residents</li> <li>• 32% workforce are from BAME groups</li> <li>• 53% workforce are women</li> <li>• 1% workforce are disabled people</li> <li>• There are no apprentices currently working across the two sites</li> </ul> <p>GLL apprentices were on furlough during this period, however they are committed to restarting their employment once venue workforce numbers are back up to normal operational levels.</p> <p>Estates and Facilities            Workforce performance as of March 2021:</p> <ul style="list-style-type: none"> <li>• 57% workforce Host Borough residents</li> <li>• 44% workforce are from BAME groups</li> <li>• 30% workforce are women</li> <li>• 6% workforce are disabled people</li> <li>• 10 apprentices on site</li> </ul>

## COMMENTARY ON OPPORTUNITY ACTIVITIES



### Eastworks

**Build East**, the new Construction Training Centre at East Wick opened to learners at the beginning of June 2021 as the hub for the Park's Training Association. The Training Association is a partnership of major construction contractors on the Park and promotes a collaborative approach to skills training, apprenticeship recruitment, pay rates and conditions. A range of pre-employability training programmes have been designed to support under-represented groups to access apprenticeships and employment opportunities.

Build East is a green skills centre of excellence that is operated by a sector-leading training provider: The Skills Centre. It services opportunities from Stratford Waterfront employers as well as those on wider QEOP developments and beyond. Funding for the centre was secured from the Construction Industry Training Board (CITB) of £400k an additional £100k from the LLDC and £100k funding from The Skills Centre. We are in discussions with senior CITB colleagues to explore areas for cooperation and collaboration.

A rolling programme of pre-employment sessions for Borough residents is ongoing and being commissioned specifically by Local Authority officers engaging with Build East.

A grant application has been made to LB Newham to fund the establishment of a Construction Skills Certification Scheme accreditation centre at Build East.

**The Good Growth Hub ('GGH')** is designed to be a focal point for local people seeking Park-based careers and for employers including East Bank partners, looking to recruit diverse, local talent, aiming to give information, advice and guidance to over 2,500 local people and help over 450 people into work and support over 850 businesses to adopt inclusive working practices over the next 5 years.

In this period:

The Careers, Information, Advice and Guidance service launched to users.

The GGH delivered a pre-employability programme for 13 local young talent to promote knowledge and awareness of opportunities in the Gaming and E-sports sectors.



The GGH team worked closely with borough partners including Newham Youth Zone and the team behind Blackhorse Lane Culture Jobs Fair to recruit local young people onto the programme. This project was delivered in partnership with Park based employers and organisations based at Here East.

The GGH has launched its Careers Advice and Guidance service (entitled Creative Connect). The service provides young east Londoners with tailored in person or virtual support to increase their confidence in searching and applying for jobs in the creative and cultural industries

Events in the space have included hosting visits and presentations to a wide variety of partners ranging from job brokerages teams through to the V&A Board of Trustees. The team has also created a gallery space; in October, the team installed an exhibition, commissioned by a local photographer, to celebrate Black History Month. GGH projects such as Creative Connect are now also operating from the space.

### EAST Education

Teacher CPD is a key strand within the EAST Education programme. A New Direction and Rocket Science have been commissioned to conduct a feasibility study as part of the design of a Teacher Development programme. The feasibility study will look at the current CPD offer amongst East Bank partners and develop a menu of CPD opportunities for east London schools along with identifying new areas for development of CPD, linking to future skills, careers and growth industries on and around the Park. This piece of work forms part of the FfL funded 'New Talent – Future Leaders programme'.

Following the success of the online East Careers Week in 2021, the East Bank partners along with other park institutions and employers will be coming together to deliver East Careers week 2022 in person from Monday 7 March – 11 March to coincide with National Careers Week. This will see school groups from the 4 growth boroughs, aged 15 – 18 year olds come to the Park to experience industry visits, career insights, employability skills workshops, panel discussions and networking sessions.

## KEY RISKS AND ISSUES

SUMMARY	IMPACT	MITIGATION	RAG
Risk relating to improving performance in Inclusion and Diversity (I&D) in relation to LLDC's workforce.	Missing opportunities and reputational impacts.	Delivery of I&D strategy action plan.	A
Amber issue relating to Fixed Estate Charge (FEC) impact on community and political relationships.		Engagement with resident associations. Information on the website about FEC.	A

# SUPPORTING DELIVERY

Increased financial sustainability for Queen Elizabeth Olympic Park.  
Groundwork laid for post-Transition operation and oversight of Queen Elizabeth Olympic Park. A people-centred approach

The strategic themes are supported by the following strategic enablers:

- Increased financial sustainability for Queen Elizabeth Olympic Park.
- Groundwork laid for post-Transition operation and oversight of Queen Elizabeth Olympic Park.
- A people-centred approach.



## PROGRESS AGAINST SUPPORTING DELIVERY MILESTONES

MILESTONES FOR COMPLETION IN 2021/22	PERFORMANCE AND COMMENTARY
Unqualified accounts for LLDC, E20 Stadium LLP and London Stadium 185 Limited.	<b>COMPLETE</b>  The 2020/21 LLDC Group accounts have been signed, with a clean audit opinion and published on LLDC's website.
Progress LLDC's Transition strategy.	LLDC's Board agreed an approach to successor arrangements, as set out below. A more detailed proposal will be submitted to the Board in the next period.
Health and safety: construction undertaken without a fatal accident on site; to prevent any life-changing injury or occupational ill-health for any individual; and to minimise reportable accidents to a rate below 0.17 per 100,000 hours worked.	There have been no RIDDOR reportable incidents in 2021/22.

## COMMENTARY ON SUPPORTING DELIVERY MILESTONES

The Crisis Management Group meets monthly to monitor the national and local COVID-19 position and the impact on LLDC's activities and continues to work closely with Boroughs inputting into LB Newham Borough Resilience Forum.

In December 2021, following the new Government guidelines asking people to work remotely where they can, LLDC asked that all colleagues work remotely, apart from those on the operational rota and anyone who needs to be in the office, whether that is for work or personal reasons.

Once restrictions ease LLDC are planning to implement a phased return to office work where employees will be asked to work from the office or at Park locations at least 40% of the time, in the run up to the office move to 5 Endeavour Square. In support of this, return to the office guidelines and FAQs, principles on hybrid working and meeting etiquette tips are available to employees. Individual teams are working through the phased return to the office, with business need taking a priority. LLDC will encourage people to work flexibly balanced with the benefits of seeing people face to face, getting the most out of being in the office and connecting with the Park and local communities.

### Communications, Marketing and Strategy

LLDC continued its marketing campaigns to encourage visitors to the Park and its venues. Since lockdown the focus has been on communicating the impact on the Park and its venues and supporting social distancing guidelines through on-Park signage, extensive media coverage and social media messages. The external Stadium screen – Europe's largest – has been particularly effective in carrying messages for Park users and supportive messages for key workers. This has been used as the backdrop for several media reports. The message has been coordinated through the London Response to Parks. In this period, support was given to consultation on the safety of women and girls in the LLDC area, and the appearances at the London Assembly Plenary and Budget and Performance Committee. Work was also undertaken on the campaign to mark the 10 year anniversary of the London 2012 Olympic and Paralympic Games in 2022.

### Transition

LLDC was established as the first ever Mayoral Development Corporation in 2012, to take forward commitments made in the original London 2012 bid in relation to the physical and



socio-economic regeneration of Stratford and the surrounding area.

There remains significant work to do to fulfil the commitments made in the original London 2012 bid with respect to the regeneration of east London. However, it is anticipated that a large part of LLDC's direct role in this will be complete by 2025. With a robust prioritisation of its workload, key objectives will have been delivered by 2025 and plans will be in place for the delivery of ongoing functions and the long-term operation and oversight of Queen Elizabeth Olympic Park.

The Mayor and the LLDC Board have previously agreed that Town Planning powers will be returned to the boroughs by December 2024 and LLDC has engaged the Department for Levelling Up, Housing & Communities to achieve this.

At its September 2021 meeting, the LLDC Board has agreed that a successor body will be necessary to oversee the long-term management of the estate, to realise the ongoing delivery of legacy, social and economic aims, and to coordinate future inward investment and strategic planning for the area. This successor body would be in place by 2025 and LLDC is working with the Mayor and the Boroughs to develop detailed plans, with a recommendation due to go to Board in the next period.

## Finance

Following Board approval, LLDC's 2022/23 budget was submitted to the GLA in this period. In support of this, the Chief Executive and Deputy Chief Executive appeared before the London Assembly Budget and Performance Committee in December 2021. This followed a plenary appearance at the London Assembly by the Chair and Chief Executive in November 2021.

The 2020/21 LLDC Group accounts have been signed, with a clean audit opinion and published on LLDC's website.

## Inclusion and Diversity (I&D)

Specific focus has been given to the pillar of Recruitment within LLDC's Inclusion & Diversity strategy, and in particular, identifying challenges and opportunities to improve our diverse recruitment practices. This has been driven by several factors, including the desire to reduce our ethnicity pay gap and prioritising ethnic diversity, to increase the representation of traditionally under-represented groups, in particular within senior roles, to drive the strategic objective of balancing our workforce representation

and ultimately to meet our objective of better reflecting and meeting the needs of the communities that LLDC serves.

Following work with a data analyst, workforce representation targets for LLDC have been agreed, based on the working age population data of the four host boroughs - Hackney, Tower Hamlets, Newham and Waltham Forest. An action plan to support this has been agreed and is being delivered.

The flagship Inclusion Campaign continues, with the outputs from the third theme of Recognition running in parallel with the next theme, which focuses on Inclusive Language and LLDC Practices.

## Health and Safety

LLDC's health, safety and security is overseen by its Health, Safety and Security Committee. The Board receives a report back from each Health, Safety and Security Committee meeting which meets at least three times a year, an Advisory Panel of the meeting was held on 13 December 2021.

In the period of October to December 2021 accidents remained low proportionate to the visitor numbers and the restrictions in place:

The unlicensed music activity around the south canal park together with noise and parking issues that continued during good weather periods have stopped. The area is currently fenced off and a new planting scheme has been designed and consulted on. The planting will take place in the Spring.

The Park has seen low level anti-social behaviour such as cannabis smoking and inappropriate behaviour. There has been a spate of issues with noisy motorbikes on North Wall Road. The police have been made aware and mitigation measures are being considered.

There have been minor first aid and lost time incidents at the East Bank Stratford Waterfront site, and two near misses:

- A scaffolder dropped an adjustable spanner from level 9 of the UAL building during edge-protection remedial works. The spanner had a tether attached; however, this does not appear to have been securely clipped to the operative's tool belt. The dropped spanner landed within an exclusion zone. No injuries were sustained. The company has now changed from clip-on to karabiner attachments for their tethers and a process of undertaking regular recorded tether checks has now been implemented across the project.





- A working supervisor to Hansen dropped a mobile phone from level 7 of the UAL building during the installation of window outer frames. The mobile phone, which was in his trouser pocket, was dropped while stepping out through the handrails. The phone hit the frame of Tower Crane 6 and landed on the haul road at waterfront level. No injuries were sustained. A communication issued to all trades on mandating phone tethering and a 'what good looks like' for tool tethering and exclusion zone practical areas were set up to showcase to the supply chain for them to implement. In January, as part of Mace's Health, Safety and Welfare calendar for 2022, a Working at Height campaign will be launched. A lesson learnt document was produced and issued to all trades to action.

#### **LLDC Board**

At the end of September 2021, Sonita Alleyne, Nicky Dunn, Keith Edelman and Tanni Grey-Thompson stood down from the Board at the end of their appointment terms. We formally thanked them for their service at the September 2021 Board meeting. LLDC has been working closely with the GLA on Board recruitment with four new Board members - Gabrielle Appiah, Gurpreet Dehal, Helene Raynsford and Phil Mead - appointed by the Mayor of London. More information can be found [here](#).

## KEY RISKS AND ISSUES

SUMMARY	IMPACT	MITIGATION	RAG
Risk relating to meeting Long Term Model requirements through the Housing Delivery Plan.	Financial and/ or delivery impacts. Reputational impacts.	Housing strategy, tight monitoring and financial control, commercial opportunities, close working with GLA.	<b>R</b>
Risk that the Stadium restructuring will not sufficiently improve the financial position of the Stadium.	Financial and reputational impacts.	E20 Stadium LLP Board and funders considering commercial options. Stadium operations brought in house. 5 year improvement plan in place.	<b>R</b>
Risk that HMRC rules against LLDC's Corporation Tax application.	Financial impact.	Tax and legal advice, engagement with HMRC, submitted application and awaiting response.	<b>R</b>
Risk relating to commercial performance.	Financial impacts, reduced income or increased costs.	Delivery of Sponsorship, Marketing and Park Assets Strategy.	<b>R</b>
Red Issue relating to East Bank philanthropic funding.		Fundraising strategy in development with GLA.	<b>R</b>
Red issue relating to COVID-19 crisis, impacting on LLDC and partners' employees, health and safety, operations, construction and delivery of objectives.		Crisis management plans in place, recovery plans being formulated.	<b>R</b>

## KEY RISKS AND ISSUES

SUMMARY	IMPACT	MITIGATION	RAG
Risk relating to the potential impact of Government/Mayoral policy change on the Corporation.	Programme delays, budget impacts.	Continue political engagement work and briefings.	G
Delivery of LLDC activities and objectives pre- and post-Transition.	Negative impacts on regeneration of the area; potential impact on staff retention.	Transition strategy being developed, updates presented to Board. Close working with key stakeholders.	A
Electrical capacity of Park requires reinforcement.	Financial impacts.	Energy strategy commissioned. Review and implement findings.	A
Risk relating to failure to embed fraud and assurance processes, including group subsidiaries (E20/LS185).	Financial and reputational impacts.	New finance system implemented; anti-fraud policy updated; financial and procurement controls; assurance from internal and external audit; ongoing fraud awareness briefings. Mandatory fraud workshop held for finance practitioners.	A
Risk relating to information security non-compliance, including GDPR. Risk also relates to group subsidiaries (E20/LS185).	Potential loss, theft or corruption of data with reputational and financial impacts.	Information security gap analysis complete, action plan being implemented. Ongoing information security briefings.	A
Risk of impact of residential tax on property developers.	Financial impacts.	Close working with the GLA; potential engagement with HMRC.	A

